# State of Delaware's FFY2014-FFY2016 S.T.O.P. Violence Against Women Implementation Plan



Criminal Justice Council

submitted to OVW March 20, 2014

#### I. Introduction

The Reauthorization of the Violence Against Women Act (VAWA) in 2013, resulted in the continuation of federal assistance to states through the Services-Training-Officers-Prosecution (STOP) Formula Grant Program. By statute, the STOP Program supports communities in their efforts to develop and strengthen effective law enforcement and prosecution strategies to combat violent crimes against women and to develop and strengthen victim services in cases involving violent crimes against women. Per federal grant requirement, the State must submit a comprehensive three year plan outlining how the State will use STOP funds in its' approach to addressing crimes against women.

The Criminal Justice Council (hereinafter the "CJC"), was created by statute in 1984 to implement policies for improving the criminal justice system in the State (*Title 11, Chapter 87, § 8700-8709 of the Delaware State Code*). The mission statement of the CJC is to act as "an independent body committed to leading the criminal justice system through a collaborative approach that calls upon the experience and creativity of the Council, all components of the system and community. We continually strive for an effective system that is fair, efficient, and accountable." The composition of the Council includes a total of 29 appointed members representing the criminal justice community and members of the public (*Appendix A*).

The CJC also serves as a liaison between the federal government and State criminal justice agencies. The CJC operates through the use of specialized committees; subcommittees and workgroups, which focus on those issues that affect the administration of justice in Delaware. Although the membership is governed by the enabling legislation, the Council strives to maintain a committee membership structure that represents the criminal justice community, victim advocates, and the general public. As stated above, the CJC is the state agency responsible for the administration of federal dollars received through the State under several grants through the U.S. Department of Justice, including the STOP Violence Against Women Formula Grant Program, which is guided by the VAWA Implementation Committee.

In 1995, then Governor Thomas Carper established the Violence Against Women Act (VAWA) Implementation Committee through Executive Order Number 29. The purpose of creating this committee is to "ensure the appropriate use of federal funds received under the Violence Against Women Act." The purpose and efforts of the VAWA Implementation Committee continues to be supported under Governor Jack A. Markell.

Through the STOP VAWA Program, Delaware has been able to draw on the collective experience of individuals and agencies (both private/non-profit and governmental) to strengthen the multi-disciplinary, coordinated approach to address the problem of violence against women. The following Plan will describe Delaware's unique demographics; statistical data concerning domestic violence and sexual assault in our state; the programs, laws, and policies Delaware has established to protect female victims violent crimes; identify and prioritize the needs and gaps in services to victims, and Delaware's goals and objectives for the STOP VAWA Grant Program.

While the proposed FFY2014-FFY2016 STOP VAWA Implementation Plan relies on the success of previous plans and STOP funded programs; other factors were considered in the approach. Those factors include: expanded purpose areas under the STOP Program as of VAWA2013, changes in the State's demographics, newly passed legislation in Delaware, the reduction of federal and State funding, and the impact those factors have on the State.

The Criminal Justice Council utilized the guidance outlined in the "STOP Formula Grant Program Implementation Plan Tool," which was released by the ALSO STAAR Project on February 26, 2104.

In fulfillment of the federal regulations, the following is the State of Delaware's Implementation Plan submitted to the Office on Violence Against Women (OVW) for consideration under the "*OVW Fiscal Year 2014 STOP Formula Grant Program Solicitation*." Demonstrated throughout this plan is Delaware's commitment to focus resources and attention to strengthen the criminal justice system's response to women who have been victimized by violence and to ensure the safety of all women. Delaware's "*FFY2014-FFY2016 STOP VAWA Implementation Plan*" is submitted to OVW as a draft. The final plan was not approved before OVW's deadline for the application. The CJC notified OVW of our challenges on February 26, 2014. The plan will be finalized and approved in early May 2014.

## II. Description of Planning Process

As stated previously, Governor Markell continues to support the efforts of the VAWA Implementation Committee. The VAWA Implementation Committee consists of five individuals, appointed by the Governor, and serve at the pleasure of the Governor. The following individuals presently serve on the VAWA Implementation Committee: Honorable Vincent J. Poppiti (Chair; retired Chief Judge of Family Court), Stephanie Hamilton (Chair of Victims Right Task Force, Wilmington Police Department Victims' Unit), Maria Knoll, Esq. (Deputy Attorney General), and Josephine MacLaine (Delaware Resident).

The VAWA Implementation Committee is charged with the following responsibilities:

- Identifying needs and gaps in services for female victims of crime based on public input and input solicited from the Domestic Violence Coordinating Council and the Criminal Justice Council
- Soliciting input from interested individuals, state and federal agencies, and private organizations, including non-profit, non-governmental victim services programs, about needs and gaps in Delaware services for female victims of violent crime.
- Preparing a comprehensive Plan to obtain and use federal funds available under the Violence Against Women Act and for compliance with the legislation and related regulations.
- Holding training sessions for individuals and groups interested in submitting funding applications, designed to assist potential applicants with the funding selection process.
- Soliciting and reviewing concept papers submitted by subgrant applicants.
- Consistent with the Plan, making recommendations on Violence Against Women Act grant recipients to the Criminal Justice Council and the Domestic Violence Coordinating Council. If either the Criminal Justice Council or the Domestic Violence Coordinating Council approves the recommendations by a majority vote, the recommendations shall be forwarded the Governor for his consideration. If neither the Criminal Justice Council approves the Council nor the Domestic Violence Coordinating Council approves the recommendations by a majority vote, the recommendations shall be forwarded the Governor for his consideration. If neither the Criminal Justice Council nor the Domestic Violence Coordinating Council approves the Committee's recommendations, they shall be returned to the Committee for modification.

In accordance with the Executive Order, the VAWA Implementation Committee holds regular meetings, open to public comment, to discuss funding decisions for subgrants, and other relevant issues pertaining to violent crimes against women.

As the State Administering Agency for federal grants such as the STOP Formula Grant, the Sexual Assault Services Formula Grant Program (SASP), the Family Violence Prevention and Services Act (FVPSA) Formula Grant, and the Victims of Crime Act (VOCA) Assistance Formula Grant; the CJC is very active in the victims' community. As part of their job responsibilities, the Victims Coordinator and VAWA Grant Monitor of the CJC attend community meetings, task force meetings, or various subcommittee meetings as related to the grant area. In addition to participation in community meetings, the CJC is, by statute, is required to hold public hearings throughout the state (one in each county). Public hearings, presentations,

strategic planning events, training opportunities, etc. provides an opportunity for other, nontraditional criminal justice agencies, to voice the needs of their communities; and allows the CJC an opportunity to learn about new agencies who may be working within the communities that have been identified as underserved.

Since the passage of VAWA2013, the CJC has provided information about the changes to the STOP Program, and possible impact on the State to the Victims' Rights Task Force, the Domestic Violence Task Force, and the Domestic Violence Coordinating Council. The information has been shared as OVW has rolled out guidance and information.

Delaware's small size and governmental infrastructure is a tremendous asset when implementing statewide initiatives. One of the benefits of our small size is that it is very manageable to coordinate statewide meetings with agencies or collaborative groups. Most strategic planning happens at a State level, rather than county or municipality. One of the benefits of being a small state is the communication, support, and willingness for collaboration and participation on various committees or task forces. Recognizing the value of Violence Against Women Act, and the funding the state receives; several agencies and groups agreed to participate in, or support, the planning process. Several factors have led to the postponement of holding the final planning meeting. However, key stakeholders have agreed to participate in the final stage of the planning process in 2014.

On July 30, 2013, CJC organized a training and planning session facilitated by the Women of Color Network (WOCN). WOCN is an OVW approved Technical Assistance Provider. The session was to help the State understand and identify "Un-served, Underserved, and Inadequately Served" populations and communities. 30 professionals, representing various disciplines from all three counties, participated in this session, in an attempt to apply the three-tiered approach to underserved communities.

By utilizing Survey Monkey, the CJC asked for input on how the STOP Program could be utilized throughout the State. The survey was distributed to various listserves and groups, as well as posting the link on the CJC's website. The input received from that survey will be incorporated into the final plan (*Appendix B*).

The VAWA Implementation Committee will be holding a Strategic Planning Session May 2014. The goals of this planning session will be as follows: identify gaps and needs in the current domestic violence and sexual assault delivery systems; examine coordinated efforts between victim services, law enforcement, prosecution, and the court to improve the delivery of services; identify training needs for those professionals serving victims; and make recommendations to the VAWA Implementation Committee for goals for the next three years.

Participants at this planning session will include representatives from the VAWA Implementation Committee, the Delaware Department of Justice, Law Enforcement agencies, Family Court, Sexual Assault and Domestic Violence Coalitions, victim service agencies (government), non-profit/non-governmental services agencies, and service agencies that specifically focus on the Hispanic/Immigrant communities. Our goal is to have representation from each of Delaware's three counties, and coordinated to ensure each discipline is represented.

The participants will receive overview of the STOP Grant Program, the history of STOP funds in Delaware, summary reports on STOP funded programs, and an overview of reported crimes of domestic violence and sexual assault in our state. The group will be charged identifying the needs in the communities, needs in the focus areas, and training needs. They will be asked to participate in an open discussion focusing on any concerns and issues that may be addressed under the STOP Program. They will be asked to identify any collaborative approaches that are currently in place in Delaware; as well as identify areas that collaboration could be developed or strengthened. Finally, this group will be charged with the task of identifying and prioritizing possible solutions or goals.

The priorities will be forwarded to the VAWA Implementation Committee to utilize for the final phase in developing the goals. The VAWA Implementation Committee will review the needs and gaps that had been identified, the priority with which they need to be addressed, and established goals and objectives to be addressed during the next three years (FFY2014-FFY2016). The VAWA Implementation Committee's goals will be made available for public comment before final approval by the Committee.

As stated previously, as of March 20, 2014, this implementation plan is submitted in a draft form. OVW will receive the revised plan once it meets the VAWA Implementation Committee's final approval.

#### Documentation on Planning Committee:

Recognizing the value of Violence Against Women Act, and the funding the state receives; several agencies and groups agreed to participate in, or support, the planning process. Several factors have led to the postponement of holding the final planning meeting. However, key stakeholders have agreed to participate in the final stage of the planning process in 2014 (*Appendix C*). The CJC has received commitment for participation from the following stakeholders:

- The Administrative Office of the Court
- The Family Court of Delaware
- The Court of Common Pleas
- The Delaware Department of Justice
- The Delaware State Police
- The Capitol Police of Delaware
- The Dover Police Department
- The City of Wilmington Police Department
- The Department of Corrections
- CHILD Inc
- People's Place II, Inc.
- ContactLifeline, Inc.
- The YWCA of Delaware, Inc.

- The Latin American Community Center (LACC)
- La Esperanza, Inc
- The Domestic Violence Task Force
- The Victims' Rights Task Force
- The Delaware Coalition Against Domestic Violence (DCADV)
- The Sexual Assault Network of Delaware (SAND)
- The Domestic Violence Coordinating Council (DVCC)
- The Delaware Developmental Disabilities Council (DDC)
- Division of Public Health (Office of Women's Health)
- Delaware Office of Management & Budget (OMB)

#### Description on Coordination:

The Criminal Justice Council is the State Administering Agency for the Family Violence Prevention and Services Act (FVPSA) Formula Grant, and the Victims of Crime Act (VOCA) Assistance Formula Grant. The Delaware Department of Health & Social Services (DHSS), Office of Public Health, Office of Women's Health (OWH) is the administering agency of te Rape Prevention Education (RPE) Program.

The FVPSA and VOCA-Assistance formula grant programs fall under the guidance of the "Victims Services Advisory Committee ("*VSAC*") of the CJC. The VSAC membership is designed to have overlap with other federal programs. The membership of the VSAC includes the Secretary of the Department of Health & Social Services, the Chair of the VAWA Implementation Committee, the Executive Director of the Delaware Coalition Against Domestic Violence, as well as other key stakeholders in the State's response to victims services. OVC does not require States to submit formal plans for the VOCA-Assistance Formula Grant Program. However, since the CJC is the administrating agency, there is built-in coordination with the three programs. The Victims Coordinator of the CJC is the senior staff person identified to manage the STOP Program, SASP, FVPSA and VOCA-Assistance.

As previously mentioned, the Delaware Office of Women's Health (*OWH*) is the State's administrator for the Rape Prevention Education program. The CJC received a copy of the most recent plan for the RPE program, and the Coordinator participated on the review team for the RPE competitive solicitation. The CJC may include the Director of OWH on independent review teams for competitive solicitations by our agency. The CJC also included the Director of OWH in the list of participants in the planning day for the STOP Grant.

#### Regularly Scheduled Planning Activities During FFY2014-FFY2016:

To continue planning efforts and stay current on concerns or accomplishments regarding the issue of crimes against women, the following practices will be adhered to:

- the VAWA Implementation Committee will continue the practice of holding public meetings on a quarterly basis. The Committee may meet more frequently, as the need and topics arise.
- The Criminal Justice Council holds eight Council meetings during the course of the calendar year. These meetings are open to the public.

- the CJC holds four Public Hearings annually, as required by statute
- CJC Staff routinely offer "Grant Writing Trainings" throughout the year.
- CJC staff's participation in quarterly meetings of the Domestic Violence Coordinating Council (DVCC)
- Participation in various task force and community meetings. Such meeting s may include, but are not limited to: the Victims Rights Task Force (*VRTF*), Domestic Violence Task Force (*DVTF*), Sexual Assault Network of Delaware (*SAND*), etc.
- The CJC Victims Coordinator routinely drafts or forwards informational email blasts that are distributed to the VRTF, DVTF, SAND, DCADV, DVCC, the Delaware Police Chiefs Council and other groups.
- The CJC staffs, or participates, on several planning and working groups covering various topics (Sex Offender Management Board, Homeless Planning Council, etc.) We continually collect and share information about victims needs

#### III. Needs and Context

When discussing the planning and distribution of funds, it is important to understand the size and structure of our State. Delaware has three counties; New Castle, Kent, and Sussex. New Castle County, the northernmost county in the State is the smallest geographically. The City of Wilmington, the State's largest municipality has a reported population of 71,292, is located within New Castle County. Sussex County is the southernmost, and geographically largest, county in the State. The eastern portion of Sussex County is home to most of Delaware's beaches communities. The population increases during the summer months due to tourist attractions offered by our beach towns. The western side of the county is center of Delaware's agriculture and poultry industry. According to the U.S. Department of Health and Social Services, Health Resources and Services Administration, the majority of Sussex County qualifies as a rural county (http://datawarehouse.hrsa.gov/RuralAdvisor/RuralHealthAdvisor.aspx ).

According to the 2013 Census, Delaware is the second smallest state in the United States, with a population of 925,749. This reflects a population growth of 3.1% from the 2010 Census, which reported the population to be 897,936. Fifty-nine percent of the population resides in New Castle County (546,076 people), the smallest county in Delaware; eighteen percent of the State's population resides in Kent County (167,626 people); and twenty-three percent in Sussex County (212,047 people), which is the largest county in square miles (http://quickfacts.census.gov/qfd/states/10000.html ).

According to the 2010 Census, Delaware experienced a population growth of 14.6% from the 2000 Census. The State's growth is largely felt in Kent County, at that time experienced a 28.1% growth from 2000 Census, and Sussex County, according the 2010 Census, reflected a 25.9% growth. New Castle County's population demonstrated an increase as well, of 7.6%. Delaware's growth, especially in the two southern counties, has to be factored into the planning process. The increase in the population count could mean there is an increased need for services and appropriate response to victims of crime. We have to ensure the services can support the growth in our communities.

When factoring in planning and accessible services, we should also factor the population projections of all three counties, as provided by the Delaware Population Consortium's "*Annual Population Projection, Version 2013.0*" The very detailed report provides County breakouts and growth projections. More information about each county, including age, race and gender distributions, may be found in the full report http://stateplanning.delaware.gov/information/dpc/DPC2013v0.pdf.

Although small, Delaware is a diverse state with regards to race and ethnicity, available services, and county structure. As a result of this, the needs of victims and survivors differ from county to county. Over the years, the racial and ethnic diversity of Delaware has increased significantly. Delaware is becoming a progressively diverse state, mostly due to an increased growth in our population of Hispanic cultures. The Hispanic or Latino community (of any race) represents 8.6% of the State's population. The Hispanic population seems to be concentrated in two regions in Delaware: the City of Wilmington, in New Castle County; and in Sussex County.

#### **Race and Ethnicity**

Over the years, the racial and ethnic diversity of Delaware has increased significantly. Delaware is becoming a progressively diverse state, mostly due to an increased growth in our population of Hispanic cultures. According to the 2010 Census (U.S. Census Bureau), since 2000 the Hispanic population had increased approximately 51% (37,277 reported in 2000 to 73,221 in 2010). The Hispanic or Latino community (of any race) represents 8.2% of the State's population. The Hispanic population seems to be concentrated in two regions in Delaware: the City of Wilmington, in New Castle County; and in Sussex County.

When considering the make-up of the State, it is important to look at the various languages represented in Delaware. According to the 2012 Census, 12.3% of Delaware residents identified a language other than English spoken in the home. The highest was reported to be in New Castle County, with 14.4% the residents reporting a language other than English spoken in the home; 9.7% in Sussex County; and 8.7% in Kent County. This can be supported further by looking at the data collected for The Delaware Department of Education's 2009 Annual Report of Delaware's English Language Learners, Staff and Program. Through the use of home language surveys and English proficiency assessments, this report provides a study of the programs and demographics for students of Limited English Proficiency (LEP) [English Language Learners (ELLs)] in Delaware schools. According to this report, New Castle County had 6.7% of the total enrollment; the highest in the State; with Sussex County following closely at 6.4% of the total enrollment. According to this report, the highest percent of ELLs is Hispanic (76.4%), 38.1% of the enrollment in the program.

There are approximately 15 culturally specific agencies in the state that provide various services targeting the Latino community in Delaware. Of those 15, 6 provide services to victims of domestic violence or sexual assault (3 are exclusive, while the other 3 have bi-lingual staff). Many of the victims' service agencies have bi-lingual professionals on staff, or have established relationships and a referral process to the culturally specific agencies. The culturally specific agencies with established victims' services programs participated in the planning process. The CJC relies heavily on the knowledge and expertise these agencies have when providing culturally specific services to their community. These agencies consistently provide meaningful contributions to the CJC in planning areas.

#### **Structure**

As stated above, Delaware has three counties; New Castle, Kent, and Sussex. New Castle County, the northernmost county in the State is the smallest geographically. The City of Wilmington, the State's largest municipality has a reported population of 71,292, is located within New Castle County.

Sussex County is the southernmost, and geographically largest, county in the State. The eastern portion of Sussex County is home to most of Delaware's beaches communities. The population increases during the summer months due to tourist attractions offered by our beach

towns. The western side of the county is center of Delaware's agriculture and poultry industry. According to the U.S. Department of Health and Social Services, Health Resources and Services Administration, Sussex County qualifies as a rural county (http://datawarehouse.hrsa.gov/RuralAdvisor/RuralHealthAdvisor.aspx).

Becoming a victim of a crime is often a traumatic and difficult event. In addition to the trauma of the crime, the situation can often be compounded by geographical challenges. Victims of crime in urban areas may benefit from easier accessibility to services; in both the number of services offered, and ability to reach them. However, victims living in low-income or high-crime urban communities may have the barrier, where they may not feel safe accessing those services. Conversely, victims of violent crime, living in rural jurisdictions, face unique challenges and barriers to receiving assistance rarely encountered in urban areas. The geographic isolation, lack of accessible transportation, and/or lack of available services in rural jurisdictions can contribute to the barriers victims are faced with, and may prevent them from seeking services. Cultural or community pressures may create barriers for victims living in either urban or rural communities.

The needs in Sussex County differ from the needs in New Castle because of the rural area. Transportation needs, for example, continues to be a barrier for some victims to access services. Transportation needs can be defined as lack of funds to support ownership and/or maintenance costs of a vehicle; or limited public transportation (routes and limited scheduling), especially in Western Sussex County. While efforts have been made to address some of these issues, advocates in the field continue to identify Western Sussex County as a geographic area in need.

#### Violent Crimes Against Women

Domestic violence and sexual assault are serious problems that impact the lives of thousands of Delawareans annually. In order to capture a snapshot of the problem, this report will draw on the data collected in the Domestic Violence Incident Reports, the Fatal Incident Report, and the data from the Sexual Assault Network of Delaware.

#### Crimes of Domestic Violence

In 1998 the Delaware State Police Department Victim's Services' Unit in coordination with the State Bureau of Identification (SBI) and Delaware Justice Information System (DELJIS) received a grant through the Office of Justice Programs, Office on Violence Against Women (OVW), to develop a system to extract data elements from the Domestic Violence Incident police report. A report can be generated at the end of every month. The following chart represents domestic violence statistics initiated by law enforcement during 2005-2012.

Year	Domestic Violence Incident Reports (non-criminal and criminal)	Domestic Violence Criminal Incidents	Domestic Violence Criminal Incidents Resulting in Injury	Intimate Partner Criminal Domestic Incidents	Intimate Partner Dual Arrests
2005	27,569	16,031	2,539	7,681	92
2006	28,478	16,310	2,509	7,982	85
2007	28,423	16,265	2,634	8,163	154
2008	28,674	16,218	2,867	7,401	156
2009	28,314	15,905	2,912	7,328	109
2010	28,413	15,681	2,521	7,113	144
2011	29,632	15,928	2,449	7,336	135
2012	27,014	15,103	2,403	6,643	126

Criminal domestic violence incidents are those incidents where a crime is committed or alleged. Non-criminal domestic violence incidents are those where there was police contact, but no crime was committed or alleged. The term "intimate partner" includes current and former spouses, current and former dating couples with or without a child in common, and teen dating couples. Intimate partners may be the same gender.

SBI tracks intimate partner violence cases separately from all domestic violence cases. In 2012, 44% of all Criminal Domestic Violence Cases were cases of intimate partner violence. Of those intimate partner incidents, 77% of the cases involved female victims.

Dual arrests are when law enforcement officer arrests both intimate partners in criminal domestic violence incidents. Over the past several years, there has been great emphasis on training law enforcement officers to identify primary aggressors in intimate partner domestic violence incidents. In 2012, 126 dual arrests were made. This is less than 2% of the intimate partner incidents.

Other considerable statistics to analyze, regarding the complexity of domestic violence in Delaware, is to review Family Court's report of civil protection orders. On January 18, 1994, the State of Delaware created the Protection from Abuse (PFA) Act. The Protection from Abuse Act provides very broad relief that may provide the help needed to effectively intervene and stop or reduce the violence.

PFA Orders may last for up to one year and may be extended for an additional six months. The PFA Act was amended in 2010, expanding the protection of the no contact and no abuse provisions to last up to two years, or permanently; depending upon the facts presented to the Court and the Judge rules that aggravating circumstances exist and that the length of the order is necessary to prevent further acts of domestic violence. An Ex-Parte Order is a temporary order issued by the Court when the Court determines that the petitioner is in immediate danger.

Ex-Parte Orders may last up to ten days, until the full hearing may be held. Ex-Parte orders can be extended for up to 30 days when necessary (*DE Code: Title 10 § 1043*).

In 2012, Family Court processed a total of 3,359 Protection From Abuse (PFA) Orders. As demonstrated in the subsequent chart, Delaware has been constant in the number of PFAs filed and issued:

Year	PFA	PFA's	
	Filings	Issued	
2005	2,998	1,690	56%
2006	3,033	1,711	56%
2007	3,130	1,695	54%
2008	2,893	1,619	56%
2009	3,137	1,731	55%
2010	3,254	1,673	51%
2011	3,351	1,752	52%
2012	3,359	1,596	48%

Of the 3,359 PFA Petitions that were filed in 2012, 48% orders were issued by the Family Court. Of the 1,763 petitions that were dismissed, 35% were due to petitioner failing to appear for the hearing; 14% were due to the petitioner voluntarily withdrawing the petition before hearing; and 4% were dismissed following a hearing where abuse was not found by a preponderance of evidence.

The process for seeking and obtaining protection from the Court can be a challenging, somewhat daunting process. CHILD Inc. operates the Statewide Domestic Violence Advocacy Program (DVAP) in Family Court. This program, partially funded with STOP, helps to empower victims of domestic violence by guiding them through the Family Court system as they seek protection from their abusive partners. CHILD, Inc. staff and volunteers are based in each of the Family Court buildings.

During the calendar year of 2012, the DVAP of CHILD Inc provided services to 1,504 unduplicated victims seeking protection through Family Court. Of the 794 Ex-Parte filings they provided assistance with, 706 Ex-Parte Orders (89%) were granted. Of the 1,426 PFA Petitions they assisted with filing, 908 (67%) were granted. Following trends in Court activity, the victims served were primarily in the New Castle County Courthouse location, with 48% of the victims (Kent County assisted 28%; Sussex County assisted 24% of the total served). The service of the DVAP program not only demonstrates the effective use of STOP funding, it is an example of a collaborative effort between this victim services program and the Court.

#### Domestic Violence Hotlines in Delaware

Beyond the facts documented by law enforcement and Family Court, it is crucial to collect statistics provided by hotlines and emergency domestic violence shelters throughout the state. Shelter data contributes valuable information regarding victims who may never go through

the criminal justice system. In Delaware there are five operating domestic violence shelters (2 New Castle County, 1 Kent County, and 2 Sussex County). In addition to providing emergency shelter services for domestic violence victims, these shelters provide crisis intervention through hotline services. During the calendar year of 2012, there were a total of 4,184 calls to the hotlines, resulting in 612 victims receiving emergency shelter services, statewide. This reflects a slight decrease from the 632 individuals sheltered the previous year.

CHILD, Inc. operates the two domestic violence shelters in New Castle County, "Martha's Carriage House," and "Sarah's House." During the calendar year of 2012, CHILD Inc. shelters assisted 376 individuals (231 women and 145 children). During the same reporting period, the hotline handled 2,765 calls. CHILD Inc. has bilingual advocates on staff that can support Hispanic/Limited English Proficient victims on the hotline, at either shelter, or in the community.

People's Place II, Inc. operates "Families in Transition" (Kent County), "Cindy's Place" (south-western Sussex County), and "Abriendo Puertas" (meaning "Open Doors"). The Abriendo Puertas program is the only emergency shelter & hotline designated for immigrant women and their children. During the calendar year of 2012, People's Place II, Inc.'s shelters assisted 236 individuals (122 women and 114 children). The hotline received a total of 1,419 calls during that same period.

#### Lethality Assessment Program in Delaware

The Lethality Assessment Program (LAP) was created by the Maryland Network Against Domestic Violence (MNADV) in 2005. This is an "innovative prevention strategy to reduce domestic violence homicides and serious injuries." When followed, the LAP can be an effective method for law enforcement officers to identify victims of domestic violence who are at the highest potential for being seriously injured or killed by their intimate partners. The officers can immediately connect them to the local domestic violence hotline, and a victim can be connected to the shelter or various community services.

The Delaware Police Chiefs Council adopted the LAP Protocol in 2010. The Delaware Criminal Justice Information System (DELJIS) is the central state agency responsible for database which comprises the Criminal Justice Information System (CJIS). When the Police Chiefs Council adopted the LAP, training was provided throughout the State; and the questions were added to the crime report, which became active on November 1, 2010.

During 2013, the CJC issued a STOP subgrant award to the Capitol Police of Delaware. Originally, this project was to explore the development of an "Early Warning Communication System", linking the Capitol Police, prosecutors and the courts, especially the Family Court, to alert the Capitol Police of potentially high-risk cases of domestic violence entering the Court Houses. The Capitol Police initially wanted this system to pull data captured in CJIS, specifically the LAP data. This was the first review on LAP since it started in 2010. What was discovered from this report, the LAP was not being performed consistently throughout the State. In fact, during the three years Delaware adopted the LAP, only 40% of the calls that should have screened in for potential lethal situation, were reported (*Appendix D*). Upon seeing this, the Capitol Police launched a larger training initiative to all local police departments. We intend to continue to track the progress of the training, and anticipate an improvement in reported numbers, during the next three years.

#### Domestic Violence Fatalities in Delaware

Despite the increased attention and protections that exists, domestic violence is a crime with devastating, sometimes lethal, consequences. According to the *2013 Fatal Incident Report*, published by the Domestic Violence Coordinating Council, there have been 115 domestic violence cases, resulting in 148 deaths, over a 17 year period (1996-2012). Of those 148 deaths, 98 were homicide victims; 27 were perpetrator suicides following a homicide; 22 were suicides; and 1 case remains an "undetermined victim death."

"Intimate Partner" is a term used to include current or former spouses, current and former dating couples with or without a common child, dating couples who are living together. Intimate partners may be of the same gender. Of the 98 homicides, 71 were the result of "Intimate Partner" homicides; 75% (53) were females and 25% (18) the victims were males. Of the 71 "Intimate Partner" homicides, 32 (45%) occurred when the victims attempted to leave or had ended the relationship with the abuser. 27 of the 98 homicides were "Non-Intimate Partner" homicides. Non-Intimate Partner is an individual not included as an intimate partner, such as parent/child, or brother/sister.

Of the 115 cases reviewed, 82% of the victims <u>never</u> had a Protection From Abuse (PFA) order; 10% of the victims had active PFA orders; and 8% of the victims were cases where the PFA Order had expired.

#### Crimes of Sexual Assault

According to statistics collected by the Delaware State Police, Bureau of Identification's (SBI), and reported in "*Crime In Delaware*" there were a total of 806 reported sexual offenses in 2011 (349 Rape by Force; 15 Attempted Rape by Force; 16 Forcible Sodomy; 10 Sexual Assault with an object; 412 Forcible Fondling; and 4attempted Forcible Fondling). This represents almost an 5% increase from those 765 offenses reported in 2010 (which includes 358 Rape by Force; 19 Attempted Rape by Force; 412 Forcible Fondling; and 4 Attempted Forcible Fondling).

The Delaware Statistical Analysis Center (SAC) produces the Crime in Delaware report annually. This report provides a summary of unofficial crime reporting in the State. "Unofficial" in that data is extracted from the complaint data that is housed in the Delaware Criminal Justice Information System (DELJIS). At the time of the report, the 2012 data was only preliminary figures. More detailed information on 2012 will be provided in the next Crime In Delaware. The stats that can be obtained through DELJIS is the most up to date information on the complaints law enforcement responded to. The official crime in Delaware information is provided by the Delaware State Police's State Bureau of Identification (SBI) and information reported to the National Incident Based Crime Reporting System (NIBRS), which involves a more lengthy process that meets the national standards for verifications.

As with domestic violence, many crimes of rape/sexual assault are not reported to law enforcement for various reasons. Many victims may seek support from the rape crisis hotline, and sexual assault advocates that are not in the justice system. When examining sexual assault statistics in Delaware, the best source of data is collected by the Sexual Assault Network of Delaware (SAND), which is operated by ContactLifeline, Inc, the only rape crisis center, providing services Statewide. ContactLifeline, Inc. provides comprehensive crisis hotline services. Primarily, the helpline responds to calls of stress, individuals at risk for suicide, mental health issues, substance abuse and responds to calls from victims of sexual assault. During 2011, the Crisis Helpline responded to 20,419 calls for help.

The Rape Crisis Services of ContactLifeline, Inc. include: statewide toll-free 24/7 telephone counseling; accompaniment services to hospital emergency rooms, police and courts; short-term professional counseling for victims/survivors and their families; support groups for victims; and, rape prevention education. ContactLifeline is Delaware's Rape Crisis Center, providing services in all three counties. According to ContactLifeline, Inc.'s *2011 Program Report*, the Rape Crisis Staff provided aftercare and counseling services to 108 victims of sexual assault.

In addition to maintaining a 24/7 hotline and professional counseling, ContactLifeline, Inc., provides Rape Crisis Volunteers to accompany victims to the hospitals, police, or court. In 2011, trained rape crisis volunteers and staff accompanied 121 sexual assault victims to hospitals in all parts of Delaware for Sexual Assault Nurse Examinations and/or law enforcement interviews.

In the State of Delaware there are four established Sexual Assault Nurse Examiner Programs (1 in New Castle, 1 in Kent, and 2 in Sussex County); there is one children's hospital located in New Castle County, which has a newly implemented Forensic Nurse Examiner Program. Our SANE Programs, located in the emergency departments of the hospitals, lack the administrative support to provide a detailed statistics on the number of victims of sexual assault who present in the emergency departments. The Delaware Victims Compensation Program, under the Office of the Attorney General, is data source to capture the number of sexual assault forensic exams. Hospitals and health care professionals provide forensic medical examinations free of charge to the victims of sexual offenses, the hospitals bill VCAP directly for the forensic exams kits and exams. In 2012, there were at least 256 forensic exams paid for through victims' compensation.

The domestic violence and sexual assault statistics referenced above, although helpful, may only marginally reflect the true extent of the problem. The data is captured only when victims are reporting to law enforcement, or receiving services from the various programs. As we know, there still may be a number of victims not disclosing the abuse or victimization. The CJC continues to recognize and support the tremendous efforts organizations such as the Delaware Coalition Against Domestic Violence (DCADV), the Sexual Assault Network of Delaware (SAND), the Domestic Violence Coordinating Council, the Delaware Victims' Rights Task Force, the Delaware Domestic Violence Task Force, and other organizations to raise the knowledge and awareness about crimes against women.

## **IV. Plan Priorities and Approaches**

#### A. Goals and Objectives

(As previously stated, the State's final plan was not approved before OVW's deadline for the application. The CJC notified OVW of our challenges on February 26, 2014. The plan will be finalized and approved in early May 2014. The following goals and objectives are submitted as DRAFT).

Supported by the identified needs, underserved populations, and geographic area needs the following goals and objectives are proposed for the Federal Fiscal Years FY2014-FY2016:

- 1. Ensure all victims of domestic violence, sexual assault, dating violence, stalking, and other violent crimes against women have accessible services available in their communities.
  - 1.1. (First-Third Years:FFY2014-2016) Develop a competitive solicitation for 30% of the State's Award for NPO/NGO Victims Service programs. Solicitation should target the identified priority areas and populations. New program(s) receive base amount for three years (non-competitive funding until FY2016).
  - 1.2. (First-Third Years: FFY2014-FFY2016): Develop a competitive solicitation for NPO Victim Service program to meaningfully address sexually assault.
  - 1.3. (First-Third Years: FFY2014-2016): Explore use of discretionary funds to enhance the prevention and educational programs that address domestic violence, dating violence, sexual assault and stalking. Target efforts in underserved communities.
  - 1.4. (Second Year; FFY2015) If funding permits, explore use of Discretionary Funds to support the development of a High-Risk Domestic Violence Team
- 2. Enhance and expand the response to the needs of victims of domestic violence, sexual assault, dating violence and stalking in underserved communities or populations (immigrant/minority populations, disabled/elderly populations, rural communities, etc)
  - 2.1. (First-Third Years: FFY2014-FFY2016) Develop competitive solicitation for culturally specific agencies for programs/services that work with non-English speaking/Limited English speaking victims of DV, SA, dating violence and stalking. Targeted services should provide in the communities identified in the plan (City of Wilmington and Western Sussex County)
  - 2.2. (First Year: FFY2014): Explore use of discretionary funds to support training efforts to NPO Victims Services on trauma-informed service delivery and the special needs of victims with disabilities, elderly victims and victims from the LGBTQ communities).
  - 2.3. (Second-Third Years; FY2015-FFY2016) Support multi-discipline/cross-training efforts to victim service advocates, law enforcement, prosecutors, Judiciary and other court personnel on cultural sensitivity and responding to underserved victims.

- 3. Support/fund law enforcement, prosecution, and court programs that promote system change and a coordinated response to crimes of domestic violence, sexual assault, dating violence and stalking.
  - 3.1. (First-Third Years; FFY2014-2016) Develop a competitive solicitation to award at least 25% of the annual STOP VAWA Award to law enforcement programs to improve the police response to violent crimes against women, including the crimes of domestic violence, sexual assault, dating violence, and stalking. New program(s) receive base amount for three years (non-competitive funding until FY2016). Law enforcement programs that meaningfully address sexually assault will be given priority.
  - 3.2. (First-Third Years; FFY2014-FFY2016) Support DOC's Probation & Parole's goal of expanding the Victims Service Assistant program to be consistent in all three counties. Seek approval for the State Clearinghouse Committee and OMB to create a FT-Merit VSA Position in Kent or Sussex County.
  - 3.3. (First-Third Years; FY2010-FY2012): Continue to award at least 25% to the Department of Justice to support prosecutors assigned to specifically target violent crimes against women, including the crimes of domestic violence, sexual assault, dating violence, and stalking.
  - 3.4. (First-Third Years; FY2010-FY2012): Continue to award at least 5% of the annual STOP VAWA Award to court programs that enhances the Courts response to violent crimes against women, including the crimes of domestic violence, sexual assault, dating violence, and stalking.
- 4. Ensure victims of domestic violence, sexual assault, dating violence, and stalking receive appropriate assistance by knowledgeable, well trained professionals in the areas of NPO/NGO Victims Services, Law Enforcement, Prosecution, members of the Judiciary and all Court Personnel
  - 4.1. (Fist-Third Years; FFY2014-FFY2016): Continue to fund the Annual Law Enforcement Training Conference that is offered to law enforcement officers Statewide.
  - 4.2. (First-Third Years; FFY2014-2016): Designate discretionary funds to support training initiatives for the Department of Justice
  - 4.3. (First -Third Year; FFY2014-2016) Designate discretionary funds to support training initiatives for the Courts and Court Personnel
- 5. Support the State's efforts to reduce domestic violence-related homicides.
  - 5.1. (First-Third Years: FFY2014-FFY2016): Support training efforts to ensure police officers are utilizing the Lethality Assessment Protocol (LAP) consistently.
  - 5.2. (First-Third Years: FFY2014-FFY2016): Support the data collection efforts of DELJIS to provide an annual LAP report. The overall goal is to increase the 40% of LAP's being reported (increase by 15% each year).
  - 5.3. (First-Third Years: FFY2014-FFY2016): As indicated in the FIRT Report, 82% of domestic violence related homicides did not have PFA Orders. Support training efforts of members of the Judiciary and Court Personnel on domestic violence and lethality.
  - 5.4. (First-Third Years: FFY2015-FFY2016): Continue to support services and advocacy efforts of NPO Victim Service Agencies providing legal advocacy and assistance with filing PFA Petitions.

#### **B.** Priority Areas:

The last thorough statewide assessment of domestic violence resources was conducted in 1995 on behalf of the Domestic Violence Coordinating Council. While an updated thorough assessment is needed, the needs are still relevant and important for the CJC and VAWA Implementation Committee to consider when looking at a full plan. Previous years of STOP Implementation Plans provided the foundation for program development and the enhancement in many critical areas including law enforcement, prosecution, court systems, correctional system, data collection and communication, coordinated approaches, public awareness and education, legislative reform, underserved populations, and areas of geographic need.

The Committee continues to implement and maintaining core service programs supported with S.T.O.P. Violence Against Women Act Formula Grant Program funds, as well supporting other agencies in successfully applying for discretionary programs through OVW or other programs under the US Department of Justice, to address the identified needs. In addition to those grants administered by OVW, in 2009 the CJC successfully received a competitive grant through the Massachusetts Building Partnerships for the Protection of Persons with Disabilities (BPI) and the Massachusetts Disabled Persons Protection Commission (DPPC) to replicate BPI, a nationally recognized model program to protect persons with disabilities. The replication was supported through funding from the Office for Victims of Crime. This project finished successfully, in that it raised the awareness of all crimes against the State's underserved vulnerable populations (the elderly and individuals with disabilities).

As stated earlier, throughout the course of the year, the CJC staff participated in several meetings of the Victims' Rights Task Force (VRTF), and the Domestic Violence Task Force (DVTF), as well as the Sexual Assault Network of Delaware (SAND). During those meetings, professionals from various agencies expressed continuing needs in the State. By building on the information accumulated throughout the year, the following items can identified as strengths and weaknesses:

#### **Underserved Communities/Populations**

- Immigrant/Minority/Limited English Proficient Victims (Hispanic, Haitian, African-American, etc)
- Those living in rural areas
- Vulnerable adults (the elderly and/or individuals with disabilities)

#### Needs & Gaps in Services

- More bi-lingual services for victims/survivors of domestic violence & sexual assault
- Culturally specific programs/ awareness
- More legal services for victims
  - Civil and ancillary services
- Victims of Human Trafficking or Smuggling
  - Predominantly seeing victims of sex trafficking
- Emergency Assistance
  - Financial relief and assistance (not covered under VCAP)

- Victim Advocate in Probation and Parole, statewide for victims of SA and DV
- Stronger prosecutions
- Transportation services for victims
- Services for Immigrant Victims
  - Increase in legal advocacy/assistance
- Bi-lingual Police-Based Victim Advocate in Sussex County
- Increase services for the LGBTQ communities
- Increase Prevention and education
- Improve public awareness (emphasis on schools and communities) about DV, SA, Dating Violence and Stalking
- Increase awareness to juveniles (DV, SA, dating violence and stalking)
- Increase need for Specialized Intervention Staff in schools for dating violence
- Statewide consistency in response and services

As expressed by many in the State, these programs have proven to be essential in the services they offer victims. These programs must continue to be available, not only for direct services for victims, but to sustain initiatives taken by law enforcement, prosecution and the court to ensure victims' safety and improve the systems response to violent crimes against women. One of the priorities is to determine how to meet the new requirements under VAWA 2013, and sustain services for victims of domestic violence, dating violence, sexual assault, and stalking.

The second priority is to support the increased need for legal services to victims of domestic violence. This was noted as a particular need in Kent and Sussex Counties. As previously documented, Sussex County is identified as a rural area, with a large immigrant population. Access to services due to language barriers of victims or transportation barriers may impede a victim's attempt to seek the relief of the protection of abuse. Although efforts have been made in the past; this continues to be an area in need of services.

The third priority is to continue to support training efforts throughout the State. Victims of domestic violence, sexual assault, dating violence, stalking, or other violent crimes deserve a response by knowledgeable, well trained professionals in the areas of NPO/NGO Victims Services, Law Enforcement, Prosecution, members of the Judiciary and all Court Personnel. If funding permits, the priority will be to expand the training efforts to incorporate more opportunities for cross-discipline training events. The primary training initiative will be for police officers training on the LAP.

As stated in the above mentioned goals and objectives, much consideration will be placed on these areas of priority; the level at which they can be addressed with STOP funds is contingent on the level of federal funding.

STOP Funds will continue to be distributed equitably throughout the State. Programs that have received funding in the past include:

Agency	<b>Project</b> Title	Specific Objective for the project
YWCA of Delaware,	YWCA DV	Provide case management services to 50 victims of
Inc	Program	domestic violence. Enable female victims of domestic
		violence to maintain stable lives for themselves and
		their children. At least 50% of those served will
		accomplish their goals.
CHILD Inc	DVAP in Family	To provide court-based advocacy to domestic violence
	Courts	victims in New Castle, Kent and Sussex Counties.
		Included in the responsibility of the advocate is to
		provide assistance with the court process, referrals for
		counseling, and ensuring a victim establish a safety
	-	plan.
Community Legal Aid	Domestic Abuse	To provide legal representation regarding Protection
Society	Legal Services	from Abuse orders and ancillary matters to domestic
		violence victims in Kent and Sussex Counties.
Latin American	Families in	"Families in Control to Combat Domestic Violence"
Community Center	Control	will provide services to 65 Latina women victims of
		domestic violence. 50% of those served will indicate an
		increased knowledge on DV issues and services
*this program meets the		available; 50% will report a decrease in feelings of
culturally specific set		isolation. In addition to the individual and group
aside requirements		counseling; counselor will provide information
under the STOP grant.		regarding immigration, translation and referral services.
ContactLifeline, Inc.	Counseling	To provide crisis intervention and group based
	Support Services	treatment to victims of sexual assault. To provide
	Program	sexual assault intervention and support services to
		adolescent and young adult victims. This project will
		do so by providing 24-hour immediate access to
		telephone counseling and school-based intervention via
		individual and/or group counseling in Kent & Sussex
		Counties.
Department of	NCC Victim	To provide outreach and supportive services to victims
Corrections (Probation	Service Agent	of domestic violence and sexual assault where the
& Parole)		perpetrator is active on probation in New Castle
		County (court accompaniments, legal accompaniments,
<b>D</b>	R of Rivi	referrals, crisis counseling, safety planning, etc).
Department of	Kent Co Victim	To provide outreach and supportive services to victims
Corrections (Probation	Service Agent	of domestic violence and sexual assault where the
& Parole)		perpetrator is active on probation in Kent County (court
		accompaniments, legal accompaniments, referrals,
	4 17	crisis counseling, safety planning, etc).
Delaware State Police	Annual Law	Provide statewide training to a minimum of 200 law
	Enforcement	enforcement officers on issues related to domestic
	Training	violence, sexual assault, stalking, dating violence, and
		other violent crimes against women Using pre/post
		training surveys, of those trained, at least 75% will
Christian Ha-141 C	SANE	demonstrate improved knowledge of related topics.
Christian Health Care	SANE	Staff a SANE Coordinator position to enhance the
Services	Coordinator	services to victims of sexual assault by ensuring 24/7
		SANE Nursing coverage to Christiana Hospital. To
		provide additional training resources to recruit and
		retain SANE nurses
The Family Court of	Domestic	To improve judicial monitoring of Protection From
Delaware	Violence	Abuse (PFA) orders; and to increase victims
	Coordinator	confidence with the Court; and to enhance the
<b>D1 D</b>	DOT TO TO	collaboration with Victim Service Providers statewide.
Delaware Department of Justice	DOJ VAWA Grant	To strengthen the response to & the prosecution of all violent crimes against women in all three counties.

More information can be found on the "CJC Standard Form" for the FFY2010 STOP Grant (Appendix E).

The Criminal Justice Council will distribute STOP Grant funds according to the federal allocations required by statute. Per federal guidelines, S.T.O.P. Funds must be distributed in the following amounts:

- 30% Non-profit Victim Services
  - 10% of which must go to Culturally Specific Programs
- 25% Prosecution
- 25% Law Enforcement
- 5% Courts
- 15% Discretionary

The CJC will ensure 20% will be awarded for projects that meaningfully address sexual assault across in two or more categories. Historically, Delaware has support NPO Victims Services that "meaningfully address sexual assault." This requirement will be met before the deadline of two years from enactment.

Included in this plan, are the "Letters of Intent" from the following agencies (Appendix F):

- Delaware Department of Justice
- Delaware State Police
- Wilmington Police
- Department of Corrections
- The Family Court of Delaware
- La Esperanza, Inc
- The Latin American Community Center
- ContactLifeline, Inc.
- The YWCA of Delaware

We fully anticipate more responses to any competitive solicitations.

#### C. Grant-Making Strategy

The State of Delaware has three-counties. New Castle County, while the smallest in size, has the largest population. Western Sussex County is considered the rural communities of the State. Priorities and needs may vary according to the location of the providers and the communities they serve. The CJC ensure services are available throughout the State.

Per funding protocol of the CJC, once the CJC receives notice of the federal award, the assigned committee is notified and may direct staff in the development of the request for concepts and solicitation (Appendix G).

Due to the competitiveness for STOP Formula Grant funding and the emergent need to enhance the services available for female victims of violence, the CJC will utilize an Review Team. Typically, the STOP Review Team includes colleagues from the Delaware Coalition Against Domestic Violence, Sexual Assault Network of Delaware (Sexual Assault Coalition), the Domestic Violence Coordinating Council, the Department of Public Health (Office of Women's Health). This team reviews all concepts submitted under the STOP Grant along with the VAWA Coordinator for the CJC, the CJC Grant Monitor assigned to the STOP area, the Director of Grants Management, and a CJC Coordinator of another funding area (alternates VOCA, JAG, JABG, etc).

The composition of this group is to ensure expertise in the area of domestic violence and sexual assault; expertise in the knowledge of monitoring and subgrant reporting; and an outside focus area is included to ensure other funding areas of the CJC are aware of current practices and existing needs in the response to victims of sexual assault, domestic violence, stalking and dating violence. The duties of this Review Team are to read all of the concept proposals, offer information/ knowledge regarding the applicant, and need of services requested; and supply funding recommendations to the VAWA Implementation Committee. The VAWA Implementation Committee will review all submitted concepts and recommendations when determining allocation of funds. The Committee's recommendations are then forwarded to the Domestic Violence Coordinating Council and the Criminal Justice Council for final approval. Once approved, the CJC notifies applicants of the approved amount and requests a CJC subgrant application be submitted to initiate the award process.

The CJC awards one year subgrants with renewal/continuation funding obligated for two years (three years of funding). Anything "4<sup>th</sup> year & beyond" is eligible to compete with new programs.

The CJC STOP Subgrant Award Periods operate on a January-December period. We adopted this timeline to make the federal reporting period for the Muskie report easier for subgrantees.

The CJC includes in the solicitations, and as a special condition in all STOP Subgrant Awards, that all law enforcement, prosecution and court programs consult with victim service providers to ensure any programs are designed to promote the safety, confidentiality, and economic independence of victims. A certification form must be signed and returned with the Subgrant Award Acceptance, before any grant funds are reimbursed (*Appendix H*).

#### **D.** Addressing Underserved Victims

As previously stated, underserved victims in our state have been identified to include Immigrant, or those with limited English Proficiency, the elderly and disabled, and those living in the rural areas of the State (ie western Sussex County). The CJC participates in meetings of the Department of Justice's Senior Protection Initiative; the DVCC Immigration Subcommittee; the DVCC Downstate Domestic Violence Committee (addresses issues particular to Sussex County); and the Immigration Subcommittee of the Victims' Rights Task Force. The CJC routinely relies on these committees for suggested strategies as it relates to responding to the needs of victims in these particular populations; and reaching out to "non-traditional" criminal justice organizations that work with these communities. The CJC will publish a competitive solicitation for Culturally Specific Organizations, providing victims' services to victims of domestic violence and sexual assault. As indicated previously, the targeted communities will be in the City of Wilmington and in Western Sussex County.

#### E. Subgrantee Management Monitoring and Assessment

The nature and extent of the impact of the Violence Against Women Act STOP Grants in Delaware can perhaps best be determined through individual examination of the progress of each subgrantee. The specific means through which these programs will be monitored will depend upon the nature of the programs proposed by each subgrantee. As a part of the process of applying to receive STOP Grants, all potential subgrantees are required to determine measurable goals and objectives pertaining to their particular project proposals. Upon approval of a grant application, the CJC Grant Monitor is charged with the responsibility of monitoring the grant to ensure that the subgrantee is fulfilling the goals set forth prior to approval of the funding.

In addition, subgrantees must submit quarterly fiscal and programmatic reports as well as a final report in which they summarize data that they have collected throughout the term regarding the effectiveness of their programs. These reports must evaluate achievement based upon purported objectives and performance indicators, and they also indicate the extent to which a project has made an impact on a targeted area. Grant funds are disbursed in increments and only upon satisfactory achievement of the proposed goals. If a subgrantee is negligent in submitting a quarterly report, a request for funds will not be honored until the VAWA Monitor receives the report.

CJC follows standard subgrant monitoring procedures. Standard practice dictates that once awarded, subgrantees are required to submit quarterly programmatic and fiscal reports to their Grant Monitor. Grant monitors are required to hold on-sight monitoring visits each quarter. For new programs or new subgrantees, a minimum of four on-sight visits will be held during the first year of a new program. For programs in the second or third year, this may reduce to a minimum of three on-sight visits. Grant Monitors are then required to submit reports detailing the program and financial findings and progress. Reports are submitted to the assigned Coordinator or Planner, which are then forwarded to the Director of Grants Management, and then finally to the Executive Director of the CJC (*Appendix I*).

Summaries of the STOP funded programs are forwarded to the VAWA Implementation Committee for review. This information is considered when making funding decisions.

Additionally, per OVW, all subgranees are required to complete an Annual Progress Report as required in the STOP award notice. This information is compiled by the Muskie School, and a full report is released and forwarded to the VAWA Implementation Committee, and any interested member of the public

#### **V.** Conclusion

The STOP program helps law enforcement, prosecutors, members of the Judiciary, court personnel, and victim services advocates form and maintain collaborative efforts to prevent and respond to violence against women. Without STOP funds, many services and training efforts would not be possible. The need for continued STOP Funding is further documented by the various letters of support from the State's DV and SA Coalitions and other key partners (*Appendix J*).

With continued support from the Office on Violence Against Women, and the STOP VAWA Formula Grant Program, the FFY2014-FFY2016 VAWA Implementation Plan for the State of Delaware will accomplish the following goals:

- 1. Ensure all victims of domestic violence, sexual assault, dating violence, stalking, and other violent crimes against women have accessible services available in their communities.
- 2. Enhance and expand the response to the needs of victims of domestic violence, sexual assault, dating violence and stalking in underserved communities or populations (immigrant/minority populations, disabled/elderly populations, rural communities, etc)
- 3. Support/fund law enforcement, prosecution, and court programs that promote system change and a coordinated response to crimes of domestic violence, sexual assault, dating violence and stalking.
- 4. Ensure victims of domestic violence, sexual assault, dating violence, and stalking receive appropriate assistance by knowledgeable, well trained professionals in the areas of NPO/NGO Victims Services, Law Enforcement, Prosecution, members of the Judiciary and all Court Personnel
- 5. Support the State's efforts to reduce domestic violence-related homicides.

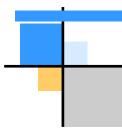
The greatest barrier Delaware faces is the significant reduction of State funding. The Governor and the Office of Management and Budget just announced a hiring freeze on current vacancies, and the creation of new positions is very difficult (and discouraged).

Many non-profit/non-governmental organizations have experienced significant reductions or elimination of State funding, making the federal funding critical in the efforts to maintain core services for victims. State agencies also face the challenges they face with budget and/or staffing cuts.

The VAWA Implementation Committee is committed to recognizing the need for expanded, enhanced, or new services; however, it is crucial that existing services do not go away. The Committee continues to be burdened with the challenge of addressing the hope to incorporate new or expanding programs while continuing the support of core, essential programs.

The State of Delaware has made great strides in responding to the needs of female victims of crime. The increased safety of women has been possible largely due to the grant funds Delaware receives. As outlined in this Plan, the VAWA Implementation Committee is committed to ensuring the safety of all women. This is accomplished by focusing resources for

services, and bringing attention to areas within the criminal justice system that need to be strengthened when responding to a female victim of violence.



# Appendix A

The Criminal Justice Council



#### **Delaware Criminal Justice Council**

#### Title 11, Chapter 87, § 8700-8709 of the Delaware State Code.

The Composition of the Council is defined in § 8701.

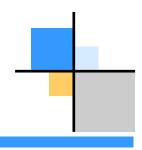
The following names are the Council Members as of March 20, 2014.

- Hon. Matt Denn, Lt. Governor, Member at Large
- Vice-Chair: Hon. Chandlee Kuhn, Chief Judge, Family Court
- Hon. Leo E. Strine, Jr., Chief Justice, Supreme Court
- Hon. James Vaughn, Jr., President Judge, Superior Court
- Hon. Alex Smalls, Chief Judge, Court of Common Pleas
- Hon. Alan Davis, Chief Magistrate, Justice of the Peace Courts
- Hon. Joseph R. Biden, III, Attorney General
- Hon. Brendan O'Neill, Public Defender
- Hon. Robert Coupe, Commissioner of Corrections
- Perry Phelps, Bureau Chief, Department of Correction
- Hon. Jennifer Ranji, Secretary of the Department of Services for Children, Youth and their Families
- Nancy Dietz, Director, Division of Youth Rehabilitative Services
- David Henderson, Chair, Parole Board
- Colonel Nathaniel McQueen , Superintendent, Delaware State Police
- Colonel Elmer Setting, Chief, New Castle County Police
- Bobby L. Cummings, Interim Chief, Wilmington Police
- Chief William Topping, Chairman, Delaware Police Chief's Council
- Richard T. Callery, M.D., Medical Examiner
- Hon. Rita Landgraf, Secretary, Department of Health & Social Services
- Hon. John McMahon, Secretary, Department of Labor
- Hon. Charles Oberly, III, U.S. Attorney, District of Delaware
- Hon. Mark Murphy, Secretary of Education
- Hon James Sills, III, Department of Technology & Information
- Hon. Lewis Schiliro, Secretary, Department of Public Safety & Homeland Security
- Hon. Gregory Sleet, U.S. District Court Judge
- Michael Arrington, Esq., Member at Large
- Pastor Donald Dunnigan, Member at Large
- James E. Liguori, Esq., Member at Large
- Carl Schnee, Esq., Member at Large



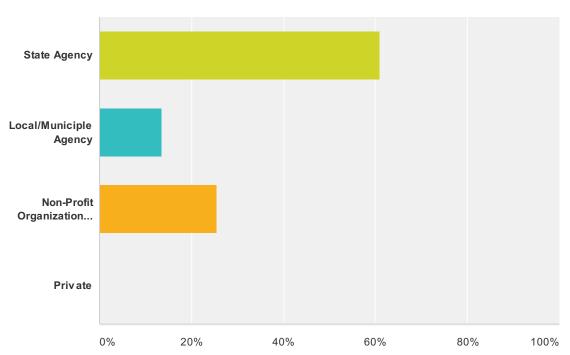
# Appendix B

STOP Survey

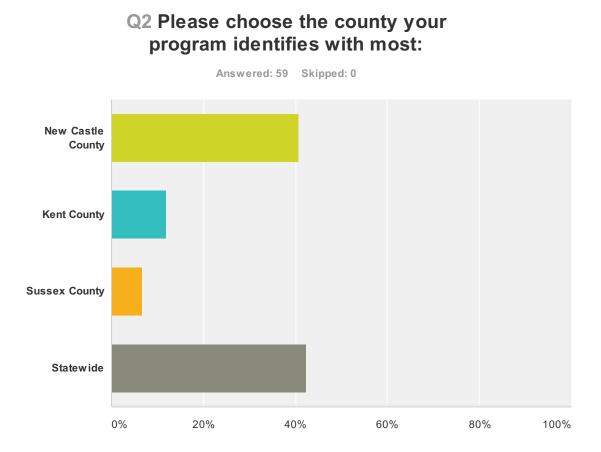


# Q1 Your agency is:

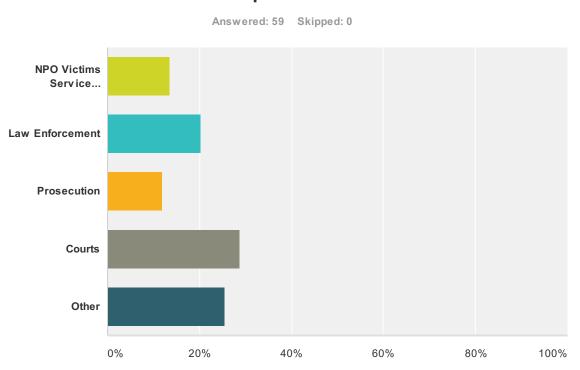
Answered: 59 Skipped: 0



Answer Choices	Responses	
State Agency	61.02%	36
Local/Municiple Agency	13.56%	8
Non-Profit Organization/Non-Governmental Organization	25.42%	15
Private	0%	0
Total		59

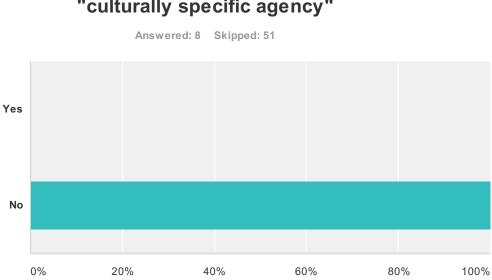


Answer Choices	Responses
New Castle County	<b>40.68%</b> 24
Kent County	<b>11.86%</b> 7
Sussex County	<b>6.78%</b> 4
Statewide	<b>42.37%</b> 25
Total Respondents: 59	



# Q3 Please choose the area of focus you represent:

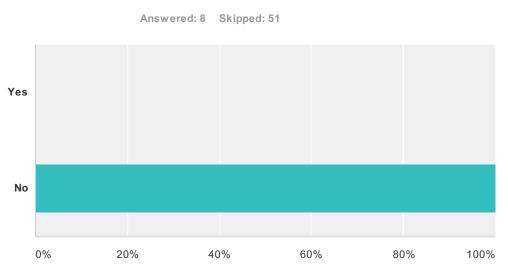
Answer Choices	Responses	
NPO Victims Service Provider	13.56%	8
Law Enforcement	20.34%	12
Prosecution	11.86%	7
Courts	28.81%	17
Other	25.42%	15
Total		59



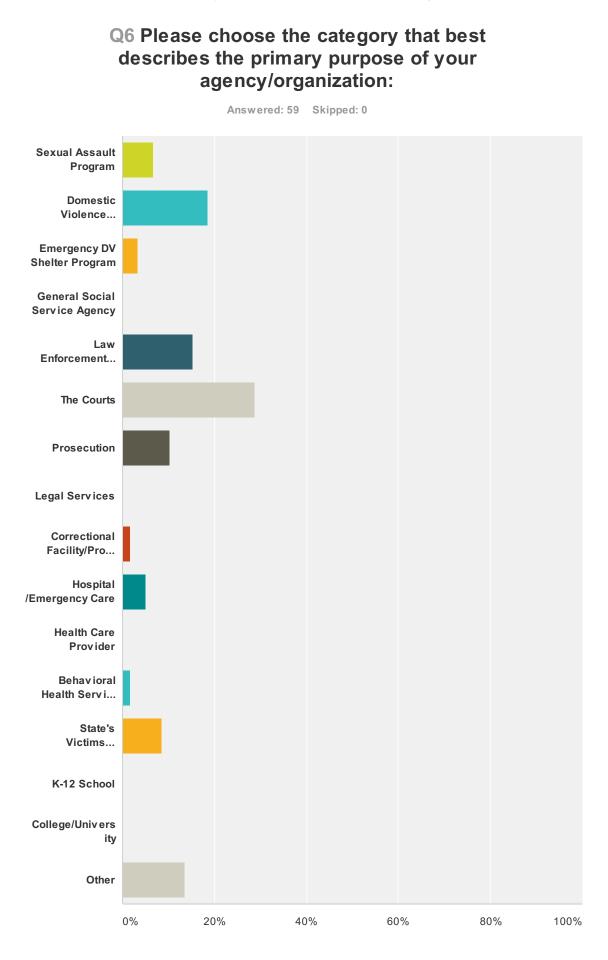
## Q4 Does your NPO meet the definition of a "culturally specific agency"

Answer Choices	Responses
Yes	<b>0%</b> 0
No	<b>100%</b> 8
Total	8

# Q5 Is your agency a faith-based organization?

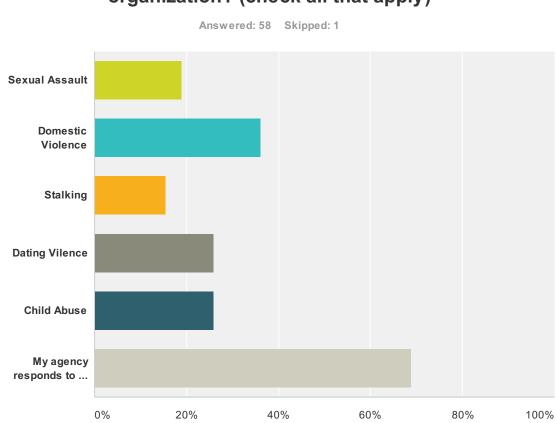


Answer Choices	Responses
Yes	<b>0%</b> 0
No	<b>100%</b> 8
Total	8



Answer Choices	Responses	
Sexual Assault Program	6.78%	4
Domestic Violence Program	18.64%	11
Emergency DV Shelter Program	3.39%	2
General Social Service Agency	0%	0
Law Enforcement Agency	15.25%	9
The Courts	28.81%	17
Prosecution	10.17%	6
Legal Services	0%	0
Correctional Facility/Program	1.69%	1
Hospital /Emergency Care	5.08%	3
Health Care Provider	0%	0
Behavioral Health Services Provider	1.69%	1
State's Victims Compensation Agency	8.47%	5
K-12 School	0%	0
College/University	0%	0
Other	13.56%	8
Total Respondents: 59		

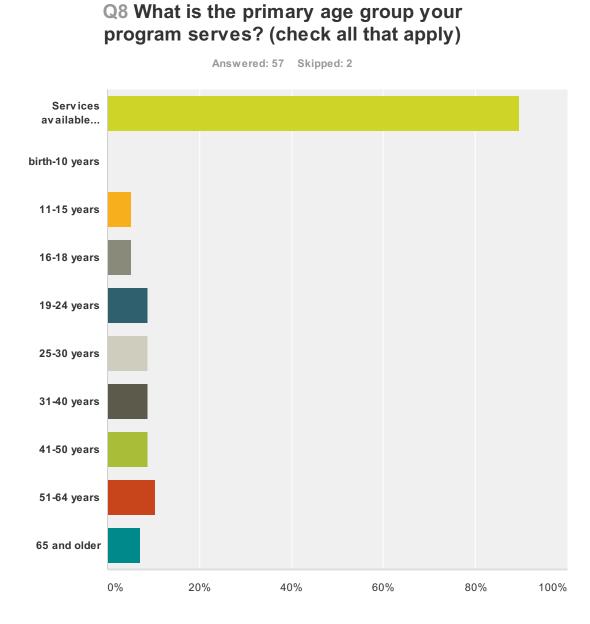
#	If other, please specify	Date
1	State DV Coalition	3/18/2014 7:13 PM
2	Large domestic violnce component as well as a variety of other services including youth shelter, parent education, family therapy, family stabilization, etc	3/14/2014 8:22 AM
3	Advocacy Organization	3/12/2014 2:30 PM
4	Government Agency	3/11/2014 2:33 PM
5	Probation and Parole	3/10/2014 2:08 PM
6	Division of Public Health	3/10/2014 9:52 AM
7	Domestic Violence Prevention & Advocacy	3/10/2014 9:18 AM



Q7 What is the	primary focus	of your
organization?	(check all that	apply)

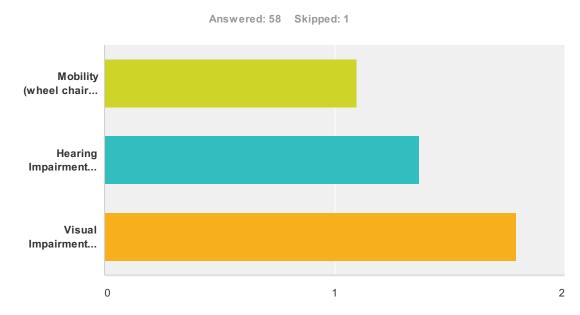
Answer Choices	Responses	
Sexual Assault	18.97%	11
Domestic Violence	36.21%	21
Stalking	15.52%	9
Dating Vilence	25.86%	15
Child Abuse	25.86%	15
My agency responds to all violent crimes	68.97%	40
Total Respondents: 58		

#	Other (please specify)	Date
1	Our Forensic Program is based out of the emergency departments of SEC, KGH, & MMH servicing all victims of violence	3/20/2014 9:20 AM
2	Family Court	3/14/2014 11:47 AM
3	Improve family functioning, improve child functioning	3/14/2014 8:23 AM
4	Prevention as a public health issue	3/10/2014 9:53 AM



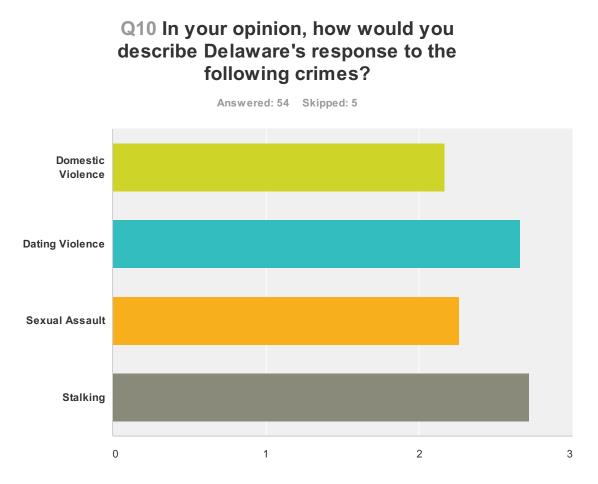
Answer Choices	Responses	
Services available regardless of age	89.47%	51
birth-10 years	0%	0
11-15 years	5.26%	3
16-18 years	5.26%	3
19-24 years	8.77%	5
25-30 years	8.77%	5
31-40 years	8.77%	5
41-50 years	8.77%	5
51-64 years	10.53%	6
65 and older	7.02%	4

# Q9 Can your agency adequately accomodate individuals with the following disabilities?



	Yes	No	In the process of improving accessibility	Total	Av erage Rating
Mobility (wheel chair accessible, accessible ramps, accessible restrooms. elevator, etc)	<b>93.10%</b> 54	<b>3.45%</b> 2	<b>3.45%</b>	58	1.10
Hearing Impairment (TTY/TDD Devices, Sign Language interpretation, etc)	<b>75.44%</b> 43	<b>12.28%</b> 7	<b>12.28%</b> 7	57	1.37
Visual Impairment (large print materials, Braille materials, etc)	<b>37.50%</b> 21	<b>46.43%</b> 26	<b>16.07%</b> 9	56	1.79

#	Other (please specify)	Date
1	We can accomadate for basic care but not specific for victims.	3/20/2014 11:33 AM



	Very Responsive	Responsive	Somew hat Responsive	Not Very Responsive	Not At All Responsive	Total	Av erage Rating
Domestic	18.52%	53.70%	22.22%	3.70%	1.85%		
Violence	10	29	12	2	1	54	2.17
Dating	7.55%	35.85%	43.40%	9.43%	3.77%		
Violence	4	19	23	5	2	53	2.66
Sexual Assault	20.75%	37.74%	35.85%	5.66%	0%		
	11	20	19	3	0	53	2.26
Stalking	9.43%	35.85%	33.96%	15.09%	5.66%		
	5	19	18	8	3	53	2.72

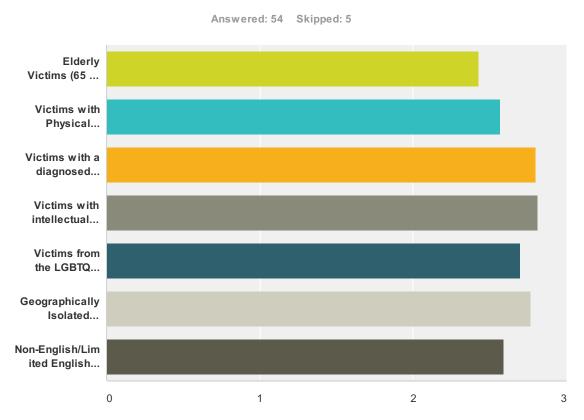
#	Comment on any ways this has/has not been addressed	Date
1	I think on the primary end of the reporting the staff: police, health care and AG's office do respond to the victims of violence. However, I believe that the laws need to be worked on more to provide increase awareness on what the law will allow in a potential prosecution with the cases to move forward.	3/20/2014 9:26 AM
2	I do not think that the Delaware legal system, specifically the judiciary, adequately appreciates the seriousness of some of these crimes.	3/20/2014 9:01 AM
3	Police agencies vary in their responsiveness. Some police agencies/Troops are not responsive in terms of investigation and arrest, but refer victims to the copurts to seek civil remedies.	3/14/2014 4:15 PM
4	Police will not arrest. When they do, cases are dismissed when alleged victim FTAs	3/14/2014 9:59 AM
5	While there is always room for expansion/improvement of after-the-fact response and services, little is done to to support prevention efforts (pre-response) and improving conditions that allow violence to continue to occur	3/12/2014 2:38 PM
0	Demostic Violance remance scenate he the grangest Dating Violance is legging hehind. Sowel	2/11/2014 10:17 AM

6

Domestic Violence ressonse seems to be the strongest Dating Violence is lagging behind. Sexual 3/11/2014 10:17 AM

U	Assault response and training are lacking. Stalking while the response is similar to all Domestic Violence the charges Delaware has are hard to charge and prosecute.	0/11/2017 10.17 /NV
7	significant efforts to raise awareness have been made. increased support for victims of DV crimes has developed	3/10/2014 10:15 PM
8	Need more awareness and prevention efforts.	3/10/2014 9:58 AM
9	More awareness is needed as to what constitutes stalking and the many uses of technology to stalk.	3/10/2014 9:53 AM
10	My sense is that there has been great focus on child sexual abuse but little progress has been made to address sexual violence with adults. Our network of providers has been at odds and their has not been strong leadership on how to properly respond in this area.	3/10/2014 9:38 AM
11	Funds are needed to support outreach programs tailored to teens in order to bring teen victims into services. For years, the only TDV response program was Project PRIDE at Child, Inc. It is my understanding that this program is no longer funded & that it only served NCC	3/10/2014 1:29 AM

## Q11 In your opionion, how would you describe Delaware's response to victims in the following categories:

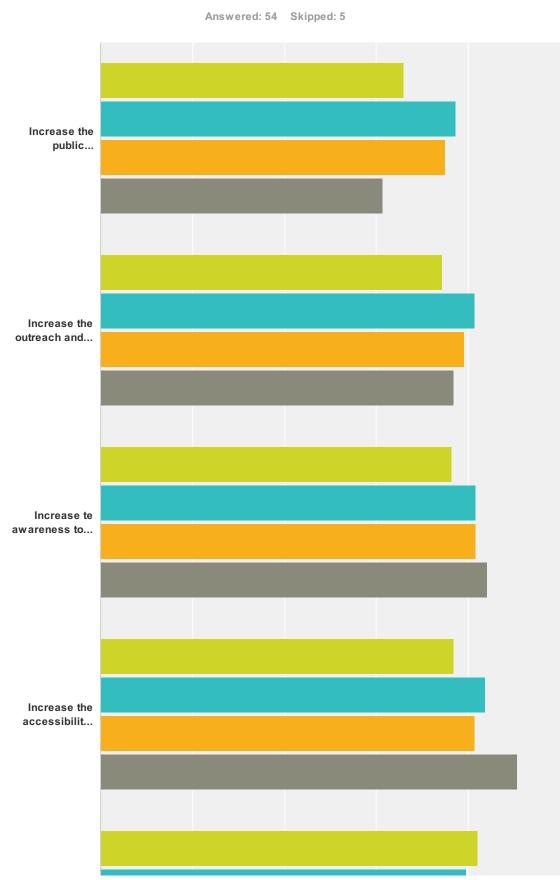


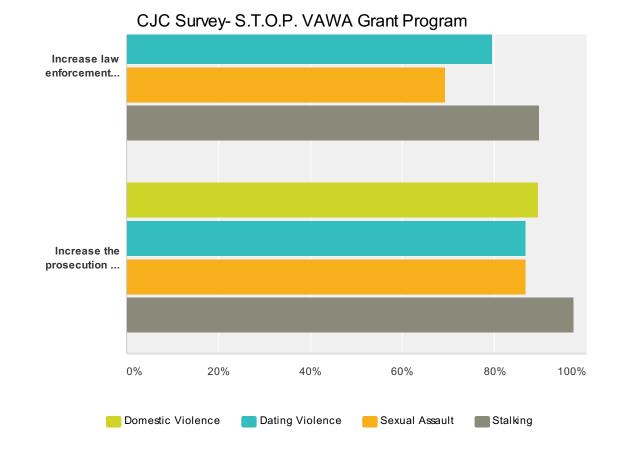
	Very Responsive	Responsive	Somew hat Responsive	Not Very Responsive	Not At All Responsive	Total	Av erage Rating
Elderly Victims (65 and older)	7.41%	48.15%	38.89%	5.56%	0%		
	4	26	21	3	0	54	2.43
Victims with Physical Disabilities	7.41%	44.44%	33.33%	12.96%	1.85%		
	4	24	18	7	1	54	2.57
Victims with a diagnosed mental	5.56%	35.19%	33.33%	25.93%	0%		
health issue	3	19	18	14	0	54	2.80
Victims with intellectual or	5.66%	33.96%	35.85%	22.64%	1.89%		
developmental disabilities	3	18	19	12	1	53	2.81
Victims from the LGBTQ	5.66%	39.62%	37.74%	13.21%	3.77%		
Community	3	21	20	7	2	53	2.70
Geographically Isolated Victims	5.66%	33.96%	37.74%	22.64%	0%		
	3	18	20	12	0	53	2.77
Non-English/Limited English	5.56%	40.74%	42.59%	11.11%	0%		
Proficient Victims	3	22	23	6	0	54	2.59

#	Comment on how this has/has not been addressed	Date
1	See previous comment	3/20/2014 9:01 AM
2	Agency/police response varies. some not good but refer victims to the Courts to seek civil relief.	3/14/2014 4:15 PM

3	DE does the best it can in diversifying services with limited resources but not much has been done to thoroughly examine the unique issues and challenges within marginalized populations. Likewise, very few resources are targeted to understanding the intersecting issues of oppression and marginalizing that often co-exist with these particular vulnerable populations (investing in larger- scale community health/prevention efforts)	3/12/2014 2:38 PM
4	Need a lot more work in this area. Need to change social perception around this issue. Prevention should be a priority.	3/10/2014 9:58 AM
5	What we are learning through research is that there are significant rates of victimization within certain populations noted above yet the service community's ability to do effective outreach is not there. This is partly due to the high volume of other types of victims compared to available resources and the real need to develop greater understanding how to engage a variety of victims to service. Each population has special needs and approaches need to vary. Developing that kind of sophisticated service network takes resources, awareness/education and high quality supervision.	3/10/2014 9:38 AM
6	There are no separate services for the mentally ill and those with intellectual disabilities. There is little transportation for those who live in the countryside, making access to courts difficult for them. Non-English speaking victims are not always provided with adequate interpretation/translation services by police and courts.	3/10/2014 8:45 AM
7	Funding for community-relevant & culturally-specific programs (outreach & services) for all of these populations needs to be provided. The bilingual victim service worker position at Georgetown PD needs to be reinstated.	3/10/2014 1:29 AM

## Q12 In your opinion, what issues should be addressed to strengthen the response to the various types of crime (check all that apply):



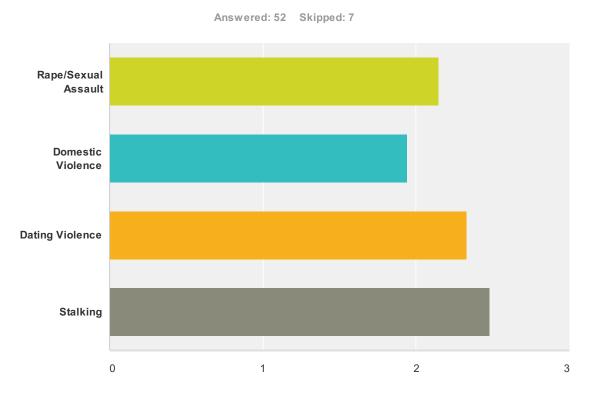


	Domestic Violence	Dating Violence	Sexual Assault	Stalking	Total Respondents
Increase the public awareness initiatives to the communites	65.91%	77.27%	75%	61.36%	
where crime occurs	29	34	33	27	44
Increase the outreach and awareness to communities	74.42%	81.40%	79.07%	76.74%	
	32	35	34	33	43
Increase te awareness to professionals in contact with victims	76.32%	81.58%	81.58%	84.21%	
	29	31	31	32	38
Increase the accessibility to services that are currently	76.74%	83.72%	81.40%	90.70%	
available to victims of crime	33	36	35	39	43
Increase law enforcement efforts and response	82.05%	79.49%	69.23%	89.74%	
	32	31	27	35	39
Increase the prosecution of offenders of the crime	89.47%	86.84%	86.84%	97.37%	
	34	33	33	37	38

#	Other (please specify)	Date
1	I believe all areas could use improvement particularly educating the public about services that are available at various agencies.	3/14/2014 11:49 AM
2	make sure prosecutors go forward on stalking cases when an arrest is made and the incident applies to the statute. don't make it harassment or terroristic threatening when its stalking.	3/14/2014 10:53 AM
3	Police response is disappointing. They are called to a scene and ask people to just leave for the day or night and calm down.	3/14/2014 9:20 AM
4	In my opinion, all of the above categories need to be strenthened; but most importantly, a message needs to be sent and although I understand the logic behind everything, plea agreement's need to cease and they need to be sentenced on what the actual crime was. If that were to happen, maybe we wouln't continue to have repeat offenders.	3/10/2014 2:13 PM
5	Increase prevention and education efforts to stop this from happening in the first place.	3/10/2014 9:58 AM

6	I hesitate to suggest that LE and the DOJ efforts need to be increased. I don't have a sense that that	3/10/2014 9:38 AM
0	is where the issues exist. I believe they are prepared to handle such cases so it not a matter of	5/10/2014 5.50 AM
	"increase" but perhaps a better ability to be more thoughtful in their response.	
7	Access is #1	3/10/2014 1:29 AM

## Q13 In your opinion, how would you describe the Victim Service Provider Community's response to the followin types of crime



	Very effective	Effective	Somew hat effectiv e	Not very effective	Not at all effectiv e	Total	Av erage Rating
Rape/Sexual	21.15%	46.15%	28.85%	3.85%	0%		
Assault	11	24	15	2	0	52	2.15
Domestic Violence	25%	55.77%	19.23%	0%	0%		
	13	29	10	0	0	52	1.94
Dating Violence	21.15%	36.54%	30.77%	11.54%	0%		
	11	19	16	6	0	52	2.33
Stalking	19.23%	34.62%	28.85%	13.46%	3.85%		
	10	18	15	7	2	52	2.48

Q14 STOP Funding can support training efforts to enhance the response to crimes of domestic violence, dating violence, sexual assault and stalking. Are there any specific training needs, related to the listed crimes, we should focus on to support victims advocates?

Answered: 19 Skipped: 40

#	Responses	Date		
1	Detection and effects of date rape drugs	3/20/2014 2:59 PM		
2	I think that there is not enough training for these areas except basic. For those of us in the fields for years we need advanced training. I think Stalking and Dating Violence are still not identified well by our schools and taken seriously. There are to many excuses given or it is easy to handle internally. The medical field has taken a hit but I think if you really look at these crimes all areas have inconsitencies. Everyone needs to own there piece and be proactive instead of reactive. I really want schools to open up about relationships and behaviors and dating violence. I also want the same standards in society for female and males.	3/20/2014 11:45 AM		
3	Yes I believe that we should see how the prosecutors prosecute sexual assaults when there is alcohol involved or a drug altering substance is used during the criminal act of sexual assault	3/20/2014 9:29 AM		
4	Police training.	3/14/2014 4:16 PM		
5	Continue to have available trainings and community awareness that advocates, law enforcement and support to particapate in	3/14/2014 3:15 PM		
6	I believe that there could be more training regarding stalking, particularly the way that technology can play a role in stalking.	3/14/2014 11:52 AM		
7	More training needed in stalking and the prosecutions of stalkings. More training with DOJ, Prosecutors, forensic nurses, etc. Need more training, integration and collaboration between all parties involved in sexual assault and domestic related cases.	3/14/2014 11:16 AM		
8	Increase law enforcement training in the area of sexual assault, specifically to detectives who handle these types of cases that concentrates on investigative services available to strengthen evidence. But much more important, have an open forum/discussion between the victim advocates, law enforcement, and the prosecutors. We all have different approaches that conflict with each other, however have the same goals in mind. The police and advocates tend to clash during cases. The area of stalking also calls for training, specifically related to cyber stalking, as this form is becoming more prevalent. There's a lot of issues arising over how to gather investigative evidence, jurisdiction, etc.	3/14/2014 11:15 AM		
9	Training on false reports, investigations, bridging the gap from investigator to advocate, etc.	3/14/2014 10:55 AM		
10	DOJ and SANE training NPO victim advocates on reasonable expectations of sexual assault cases	3/14/2014 9:45 AM		
11	provide training in working with Disabled victims, LGBTQ victims, immigrant victims. Provide funding to outfit facilities to accommodate disabled victims, funding to have materials translated into material other than Spanish and English.	3/14/2014 8:38 AM		
12	I believe there are many local and non local trainings available for victims advocates in regards to domestic and dating violence and recently there has been an increase in webinars and forums in regards to stalking. However, there have been very limited trainings, workshops and conferences in regards to rape and sexual assault. If possible, I would like to see STOP Funding support victim advocates in attending training on rape & sexual assault.			
13	One area could be support for co-training between the DV/SV community and Public Health in order for there to be more support for raising awareness of, and providing support for screening of DV/SV in healthcare settings.	3/12/2014 2:43 PM		

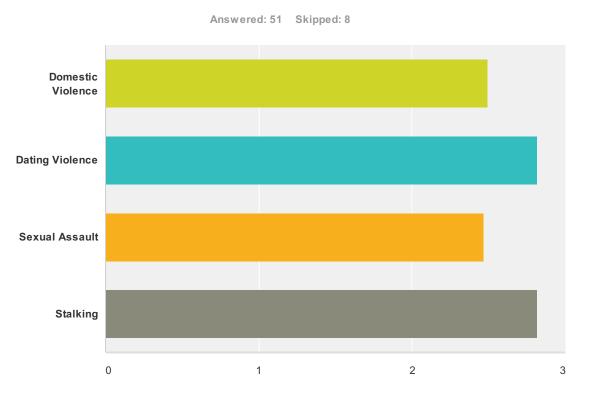
14	I believe there is a great discrepancy between the training on the response to DV and SA victims. There are far more trainings on DV issues, and those training are for a variety of skill levels and time on the job. There are rarely local trainings on SA and not much for those starting out.	3/11/2014 10:35 AM
15	Female Offenders in prison are often times victims of violence and abuse before they involved in the prison system. Programs to provide them with counseling and support would be beneficial.	3/10/2014 10:17 PM
16	There needs to be more interactive training around the country for support of victim advocates. Every state does things differently, and we can all learn from each other.	3/10/2014 2:15 PM
17	continue with trauma-informed approaches to helping victims, and understanding how/why victims choose NOT to seek help	3/10/2014 1:02 PM
18	As our understanding and the development of evidence based practices increases, so will be the need for training and education. The state has developed a number of training priorities around trauma informed services, meeting culturally specific service needs, and danger assessments/lethality assessments. What still needs development and what we hear from victims is the ever growing need for legal advocacy. With a shortage of access to legal representation, the work of legal advocacy often falls to victim advocates to educate and guide victims through the justice system. I would consider DE as having a shortage of such training opportunities.	3/10/2014 9:43 AM
19	Help address custody & DV; help the state systems & stakeholders understand the connections between DV/TDV and gender-based harassment, sexual harassment, bullying & school climate	3/10/2014 1:37 AM

## Q15 Please add comments/suggestions that should be considered to enhance and/or support the efforts of the victim services community.

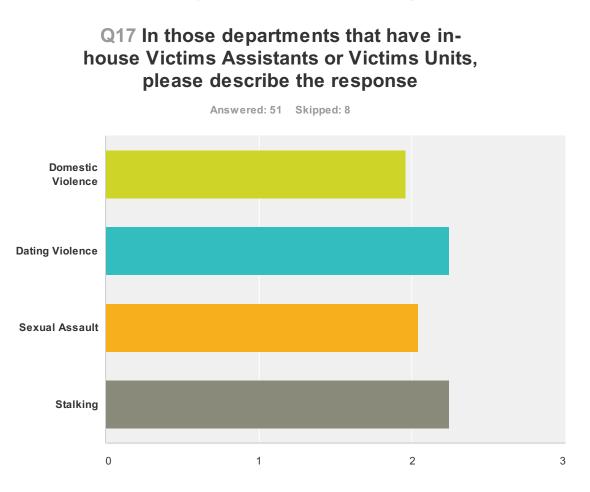
Answered: 6 Skipped: 53

#	Responses	Date
1	More DV victims advocates are needed. I'm pretty sure that the CJC believes that traditional DV victim advocates are well supported because I've heard the leadership make such comments. However, we operate WITHOUT the necessary staff to truly accomplish goals- we don't have enough staff to provide help to high needs victims, we don't have staff to provide victims with transportation, we don't have the staff to help adequately with civil and criminal proceedings, we don't have staff specifically trained to work with male victims. While it may be true that we (as a state) are lacking in working with stalking, teen dating violence and sexual assault victims we are ALSO lacking in our ability to help traditional victims.	3/14/2014 8:38 AM
2	There should be more trainings and it would be a tremendous help if the authorities stop treating some victims like they were the actual offender.	3/10/2014 2:15 PM
3	Fund more staffing so that advocates can provide more direct services to victims	3/10/2014 1:02 PM
4	Develop and maintain a monthly newsletter or briefing (doesn't have to be long) on services provided and information that can be useful to police officers while working with specific victims of crime. Send information to the departmental training officer monthly or quarterly to keep them updaed and informed. Your name in front of them is important. Request that the training officer disseminate information to all officers.	3/10/2014 9:54 AM
5	Funding for more staff would improve services and increase the number of victims served.	3/10/2014 8:47 AM
6	Surveys are good but I hope you Convene key stakeholders w/in the populations mentioned and host open discussions to best structure the grant. Delaware is too small for efforts not to be strategic and well-coordinated especially when resources are scarce	3/10/2014 1:37 AM

## Q16 In your opinion, how would you describe the law enforcement community's response to the following types of crimes:

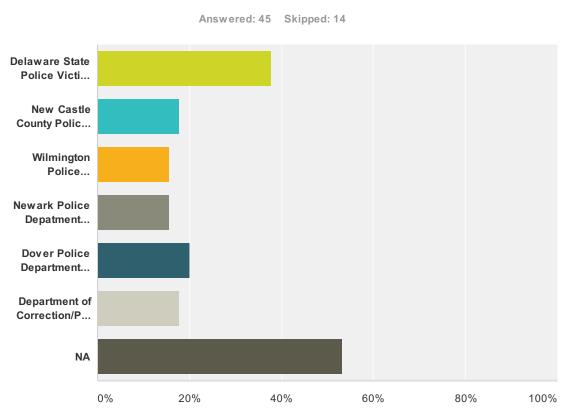


	Very Effective	Effective	Somew hat Effective	Not Very Effective	Not at all	Total	Average Rating
Domestic Violence	13.73%	39.22%	35.29%	7.84%	3.92%		
	7	20	18	4	2	51	2.49
Dating Violence	5.88%	35.29%	35.29%	17.65%	5.88%		
	3	18	18	9	3	51	2.82
Sexual Assault	11.76%	49.02%	23.53%	11.76%	3.92%		
	6	25	12	6	2	51	2.47
Stalking	8%	30%	38%	20%	4%		
	4	15	19	10	2	50	2.82



	Very Effective	Effective	Somew hat Effective	Not very effective	Not at all	Total	Average Rating
Domestic Violence	34%	44%	16%	4%	2%		
	17	22	8	2	1	50	1.96
Dating Violence	25.49%	37.25%	29.41%	3.92%	3.92%		
	13	19	15	2	2	51	2.24
Sexual Assault	27.45%	49.02%	17.65%	3.92%	1.96%		
	14	25	9	2	1	51	2.04
Stalking	22%	44%	26%	4%	4%		
	11	22	13	2	2	50	2.24

Q18 The police department(s) in my community do not have police-based Victim Assistant(s). We utilize the services offered through the following Victims Assistant Units (Check all that apply)



Answer Choices	Responses
Delaware State Police Victims Center	<b>37.78%</b> 17
New Castle County Police Victims Unit	<b>17.78%</b> 8
Wilmington Police Deparment Victim Services	<b>15.56%</b> 7
Newark Police Depatment Victim Assistant	<b>15.56%</b> 7
Dover Police Department Victim Assistant	<b>20%</b> 9
Department of Correction/Probation & Parole Victims Services	<b>17.78%</b> 8
NA	<b>53.33%</b> 24
Total Respondents: 45	

Q19 STOP Funding can support training efforts to enhance the response to crimes of domestic violence, dating violence, sexual assault and stalking. Are there any specific training needs, related to the listed crimes, we should focus on to support law enforcement's response?

Answered: 17 Skipped: 42

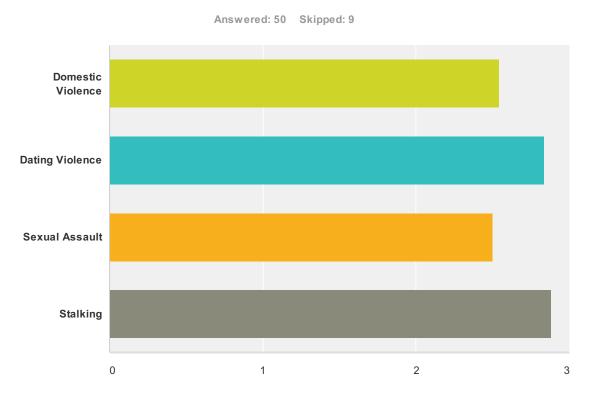
#	Responses	Date
1	Training in schools for boys about the laws and appriopriate behviors. We educate girls but not boys	3/20/2014 11:46 AM
2	Just up dates on new stalking laws, sexual assault, strangulation and DV laws to all police agencies quarterly or yearly.	3/20/2014 9:31 AM
3	Training to police officers about trauma based responses, dealing with victims and preservation of evidence	3/20/2014 8:27 AM
4	file charges instead of sending them to family court to get a pfa. The victims need both.	3/17/2014 11:48 AM
5	education on what can and cannot be eligible for a civil order of protection.	3/14/2014 4:17 PM
6	More technology based training dealing with the modern forms of stalking. More collaborative trainings with Victim Advocates and the Prosecutors involved in these types of cases.	3/14/2014 11:22 AM
7	More training on stalking, DV assault, etc	3/14/2014 10:56 AM
8	law enforcement can always use training related to sexual assault response.	3/14/2014 9:49 AM
9	YES. Train Police officers properly in the appropriateness of Protection Orders and to refrain from giving advice to the public to get a PFA when it is not appropriate.	3/14/2014 9:25 AM
10	Many persons who are not 'true' victims of domestic violence are accessing the system to gain advantage in other litigation or for reasons unrelated to personal safety. Law enforcement personnel see this and become jaded and inclined to view all DV calls with skepticism. Training and curriculum needs to be developed to recognize and deal with this issue. Not all DV is the same and too many one size fits all remedies are being demanded.	3/14/2014 9:01 AM
11	Funds should be directed to intense training covering basic things like victims being uncooperative, abusers being overly compliant. I still hear stories of women saying that police were deceived by the abuser because he was well put together, polished, spoke properly while she was disheveled, crying, maybe screaming, etc.	3/14/2014 8:43 AM
12	I believe STOP Funding should support training in regards to sexual assualt and stalking to law enforcement to increase the effectiveness of the response.	3/12/2014 4:50 PM
13	Law Enforcement Officers need skill based training related investigating and prosecuting each of these crimes.	3/11/2014 10:47 AM
14	Continue to provide refresher training to law enforcement in regards to DV investigations	3/10/2014 10:19 PM
15	Recognizing stalking and believing victims when they report being stalked. Thinking outside the box when investigating stalkingmeaning look at the totality of circumstances.	3/10/2014 9:58 AM
16	The impact of trauma; LAP; working with victims with mental illness, working with victims who have various disabilities	3/10/2014 9:46 AM
17	Continue to support training and importance of partnerships on LAP	3/10/2014 1:41 AM

## Q20 Please add comments/suggestions that should be considered to enhance and/or support the efforts of the law enforcement community's response.

Answered: 4 Skipped: 55

#	Responses	Date
1	Press more criminal charges when appropriate instead of telling parties to get civil relief in the form of a Protection Order.	3/14/2014 9:25 AM
2	Law enforcement has a very difficult and scary job, i wish they would use internal and external victim advocates more and I wish they would be willing to testify in PFA's without having to be begged, pursued, etc. In the past and the not so distant past our advocates have had to have rather heated exchanges with the NCCPD police/ family court liaisons to have officers come and testify. I think that is unprofessional and an obstruction of justice.	3/14/2014 8:43 AM
3	Online trainings	3/11/2014 10:47 AM
4	Will officers receive training so they're aware of the DVCC adolescent standards once community programs get certified & begin running such programs?	3/10/2014 1:41 AM

## Q21 In your opinoion, how would you describe the Delaware Department of Justice's response to the following types of crime:



	Very effective	Effective	Somew hat effectiv e	Not very effective	Not alt all effectiv e	Total	Av erage Rating
Domestic Violence	<b>10%</b> 5	<b>46%</b> 23	<b>26%</b> 13	<b>16%</b> 8	<b>2%</b> 1	50	2.54
Dating Violence	<b>8%</b> 4	<b>30%</b> 15	<b>34%</b> 17	<b>26%</b> 13	<b>2%</b> 1	50	2.84
Sexual Assault	<b>12%</b> 6	<b>42%</b> 21	<b>32%</b> 16	<b>12%</b> 6	<b>2%</b> 1	50	2.50
Stalking	<b>8%</b> 4	<b>32%</b> 16	<b>32%</b> 16	<b>20%</b> 10	<b>8%</b> 4	50	2.88

## Q22 STOP Funding can support training efforts to enhance the response to crimes of domestic violence, dating violence, sexual assault and stalking. Are there any specific training needs, related to the listed crimes, we should focus on to support DOJ's response?

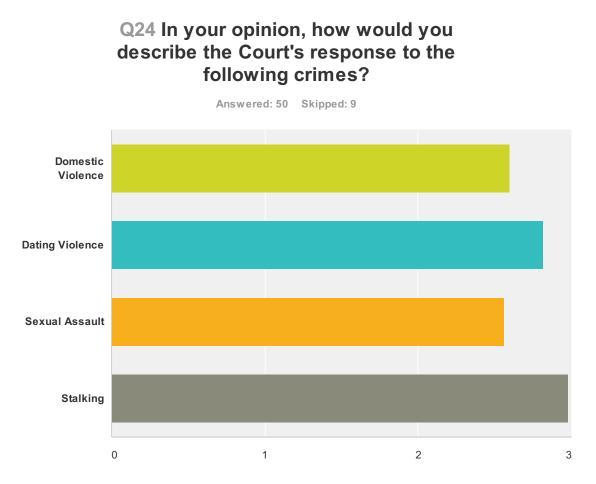
Answered: 5 Skipped: 54

#	Responses	Date
1	Presently, the filtering system for crimes of this nature needs to be bolstered. By that, I mean that for every legitimate case of one of these crimes, prosecutors are flooded with false reporting. A better screening process is needed to get true victims the help they need. Training to help identifying false reporting would greatly aid prosecutors.	3/20/2014 9:04 AM
2	Training DAG's on the importance of an evaluation done by a DVCC certified agency regarding domestic violence.	3/14/2014 11:53 AM
3	I think that DAG's need to be trained more on stalking case and take the crime as seriously as others. If research was done, I doubt that many cases are actually prosecuted or end with a plea to that charge. I think that it is downplayed and not taken seriously at all.	3/14/2014 10:59 AM
4	Our DOJ is following a model created decades ago. Much has changed in the field and efforts should always be made to allow front line prosecutors to get specialized training. Training managers and supervisors doesn't mean the information trickles down. Also, lawyers generally like to be taught by lawyers and with other lawyers, not in multidisciplinary groups. They seem intimidated to ask questions when in mixed groups.	3/10/2014 9:49 AM
5	There often seems to be little understanding of the dynamics of domestic violence among prosecutors and victim services social workers, leading to prosecutions of victims who were defending themselves, while their abuser is not charged. There is a in general a lack of empathy for victims. Prosecutors and social workers could use some training on domestic violence and how to identify the predominant aggressor in a case where the defendant is telling them that she was defending herself/himself.	3/10/2014 8:57 AM

## Q23 Please add any comments/suggestions that should be considered to enhance and/or support the prosecution efforts of the Department of Justice

Answered: 4 Skipped: 55

#	Responses	Date
1	Victim contact, early and often, is the most important thing. We need more investigators who can help us track down victims and witnesses	3/20/2014 8:28 AM
2	Simply prosecute more cases, and be more aggressive. Too many cases get disregarded. Suspects then commit more crimes making law enforcement's job much harder. It's a never ending cycle. Their system appears very disorganized and inefficient. Cases change hands so often, and often loose attention. They want everything pre-arrest intaked, however have no formal procedure for this. There's a lot of unwritten rules that a very ambiguous and not applied consistently.	3/14/2014 11:23 AM
3	DOJ needs more social workers to assist victims through the process.	3/14/2014 9:55 AM
4	I believe the DOJ social workers should be more accessible to victims and it would then help support the prosecutors involved.	3/12/2014 4:52 PM



	Very effective	Effective	Somew hat effective	Not very effective	Not at all effective	Total	Av erage Rating
Domestic	6%	46%	32%	14.00%	2%		
Violence	3	23	16	7	1	50	2.60
Dating Violence	6%	34%	36%	20%	4%		
	3	17	18	10	2	50	2.82
Sexual Assault	10%	42%	32%	14.00%	2%		
	5	21	16	7	1	50	2.56
Stalking	4%	28.00%	40%	22%	6%		
-	2	14	20	11	3	50	2.98

Q25 STOP Funding can support training efforts to enhance the response to crimes of domestic violence, dating violence, sexual assault and stalking. Are there any specific training needs, related to the listed crimes, we should focus on to support the Courts' response?

Answered: 7 Skipped: 52

#	Responses	Date
1	Educating the Courts would greatly help in getting defendants the justice they deserve.	3/20/2014 9:05 AM
2	The misconceptions around what constitutes "satlking"	3/20/2014 8:28 AM
3	The court cant be effective with stalking cases if the prosecutors wont go forward with them.	3/14/2014 11:00 AM
4	The court staff should be trained in small groups because my experience n training them is that they enter into a type of "group think" where they rationalize treating victims badly or only partially helping victims if the victims approach court staff too late in the day, where they say things like "she should just leave". it demonstrates a real lack of understanding and an inability to benefit from training. Some of these staff literally went to sleep during a recent training. Some of them spoke openly about being angry that they were sent to "a stupid training". There is little accountability	3/14/2014 8:48 AM
5	The Court could benefit from understanding how the other systems work to try and support victims and to hold offenders accountable. I think there is very little understanding of how the system fails to protect or hold offenders accountable. Simply ordering an offender to a group or treatment doesn't equate to accountability if you are not reviewing whether the person is not only attending but is showing improved functioning.	3/10/2014 9:54 AM
6	Judges need better training on the dynamics of domestic violence and how to identify the predominant aggressor in cases where both parties are alleging that they have been abused.	3/10/2014 8:58 AM
7	Training needs to be consistent and routine	3/10/2014 1:43 AM

## Q26 Please add any comments/suggestions that should be considered to enhance and/or support the efforts of the Courts.

Answered: 3 Skipped: 56

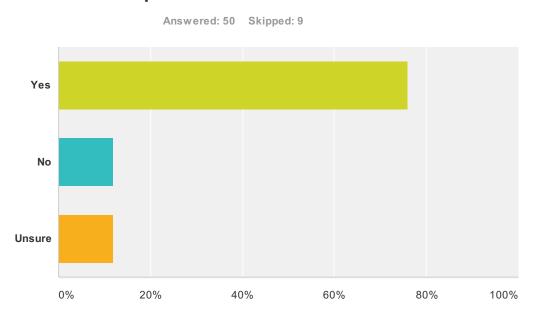
#	Responses	Date
1	They often miss the reality of these cases.	3/14/2014 11:24 AM
2	I dont think that all prosecutors fully explain the outcomes to victims in a way that makes them feel satisfied and secure with the outcome.	3/12/2014 4:53 PM
3	Courts need to send a solid message to the offenders for the crimes that they have committed and stop plea agreements.	3/10/2014 2:18 PM

## Q27 Please let us know of any needs, gaps, or examples of promising practices the VAWA Implementation Committee should consider under Discretionary funds.

Answered: 16 Skipped: 43

#	Responses	Date
1	SART teams, Education to our kids both girls and boys	3/20/2014 11:48 AM
2	Training Sexual Assault Nurse Examiners	3/20/2014 9:32 AM
3	I think High Risk Domestic Violence Teams or Multi-Disciplinary Teams would be a great way to utilize discretionary funds	3/14/2014 11:55 AM
4	agree with above	3/14/2014 11:27 AM
5	more training that teams up investigators, prosecutors, judges, SANE examiners, social workers, etc to understand each other's rolls better and open lines of communication.	3/14/2014 11:01 AM
6	offer a training focused on the collaboration between police based advocates, detectives, and DOJ advocates. Try to increase buy-in by detectives (or police departments in general) on how they can use their advocates. Could even include prosecutors and DOJ advocates to encourage collaboration and communication on cases.	3/14/2014 10:07 AM
7	Instruction to victim services advocates of realistic pleadings and responses.	3/14/2014 9:28 AM
8	We would benefit from High Risk DV Teams and the appropriate services to work with those families. It will do little to identify high risk victims unless we have a way to intervene differently with them	3/14/2014 8:49 AM
9	I believe we need more training on sexual assault. In addition, I am interested in the idea of having High Risk Domestic Violence Teams where county, state and city police collaborate on increasing arrests of wanted persons, serving default PFA's etc.	3/12/2014 4:55 PM
10	Available quality and availability of thorough prevalence data	3/12/2014 2:45 PM
11	While all these are important, it would be hard to take away from essential services.	3/11/2014 10:51 AM
12	Т	3/10/2014 2:18 PM
13	A high risk domestic violence team is very much needed in this community	3/10/2014 1:05 PM
14	Stopping violence begins with prevention efforts, educating providers, law enforcement, justice system and the public; and influencing social change. Don't wait for the violence to happen and then clean up the mess. Prevent it!	3/10/2014 10:04 AM
15	High Risk Victim Teams, Batterers Intervention programs that link back to the justice system	3/10/2014 9:55 AM
16	The court-based domestic violence advocacy program needs funding for more staff to insure that services are always available to victims.	3/10/2014 9:00 AM

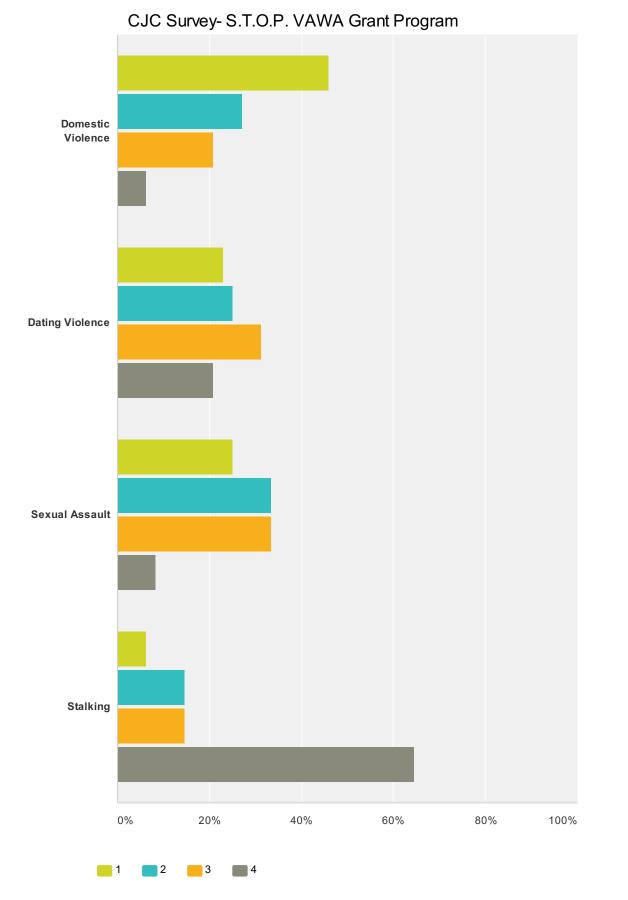
## Q28 In your opnionion, should the CJC use STOP Funds to enhance the State's prevention efforts?



Answer Choices	Responses	
Yes	76%	38
No	12%	6
Unsure	12%	6
Total		50

Q29 IF STOP funds were to be used to enhance prevention efforts in the State, please identify to priority:

Answered: 48 Skipped: 11



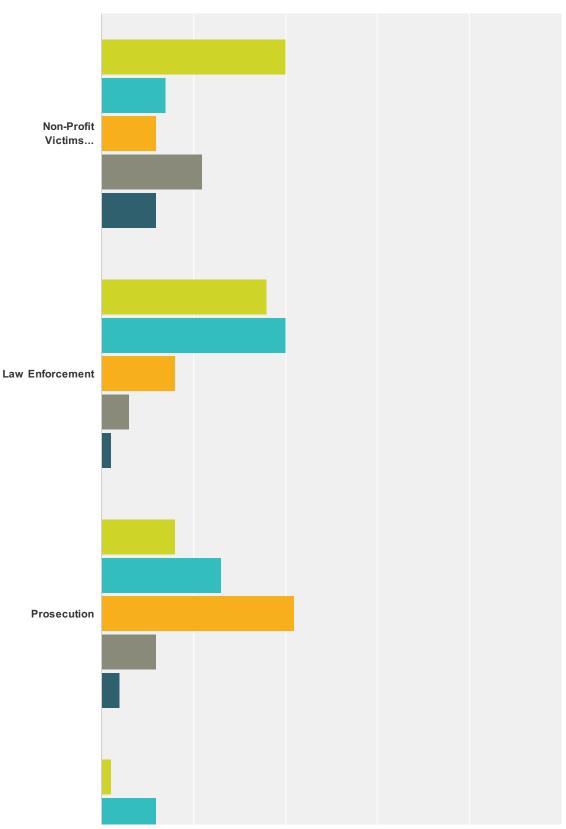
	1	2	3	4	Total	Average Ranking
Domestic Violence	<b>45.83%</b>	<b>27.08%</b> 13	<b>20.83%</b> 10	<b>6.25%</b> 3	48	3.13

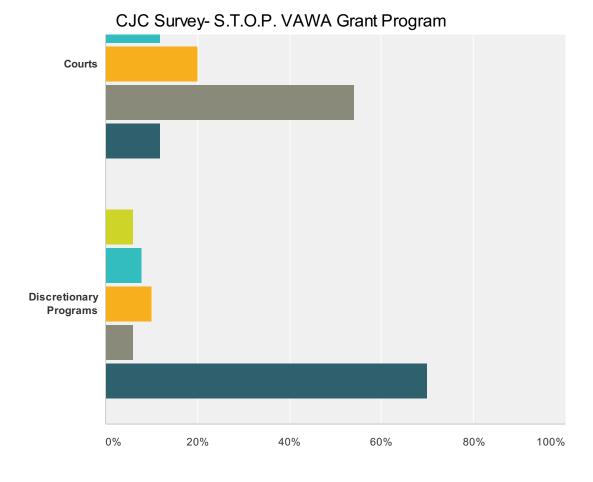
Dating Violence	22 92%	25%	31 25%	20.83%		

CJC Survey- S.T.O.P. VAWA Grant Program						
Dating violence	11	12	15	10	48	2.50
Sexual Assault	<b>25%</b> 12	<b>33.33%</b> 16	<b>33.33%</b> 16	<b>8.33%</b> 4	48	2.75
Stalking	<b>6.25%</b> 3	<b>14.58%</b> 7	<b>14.58%</b> 7	<b>64.58%</b> 31	48	1.63

Q30 In your opinion, please rank the funding areas should the VAWA Implementation Committee and the CJC consider as priority areas to MEANINGFULLY ADDRESS sexual assault.

Answered: 50 Skipped: 9

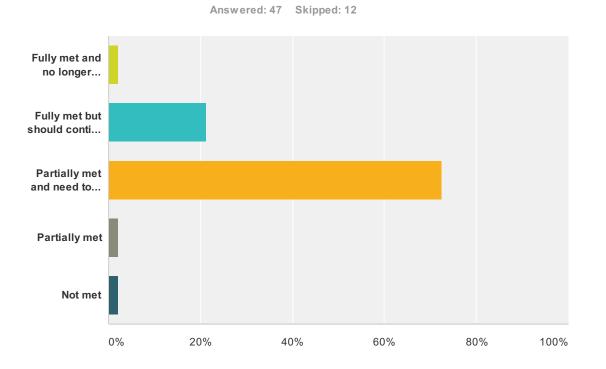




#### 1 2 3 4 5

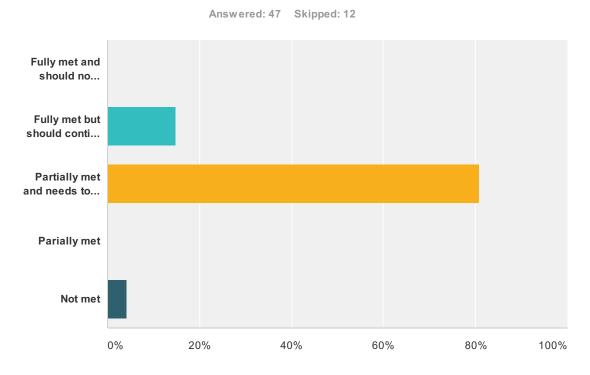
	1	2	3	4	5	Total	Average Ranking
Non-Profit Victims Services	40%	14.00%	12%	22%	12%		
	20	7	6	11	6	50	3.48
Law Enforcement	36%	40%	16%	6%	2%		
	18	20	8	3	1	50	4.02
Prosecution	16%	26%	42%	12%	4%		
	8	13	21	6	2	50	3.38
Courts	2%	12%	20%	54%	12%		
	1	6	10	27	6	50	2.38
Discretionary Programs	6%	8%	10%	6%	70%		
	3	4	5	3	35	50	1.74

Q31 Goal #1: Ensure all victims of domestic violence, sexual assault, dating violence, stalking, and other violent crimes against women continue to have accessible services available in their communities.



Answer Choices	Responses	
Fully met and no longer should be considered a goal of the STOP Program	2.13%	1
Fully met but should continue to be supported with STOP Funds	21.28%	10
Partially met and need to continue to be a priority with STOP Funds	72.34%	34
Partially met	2.13%	1
Not met	2.13%	1
Total		47

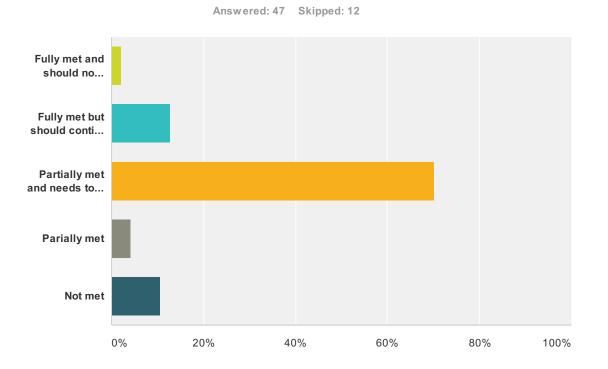
Q32 Goal #2: Enhance and expand the response to the needs of victims of domestic violence, sexual assault, dating violence and stalking in underserved communities or populations (immigrant/minority populations, disabled/elderly populations, rural communities, etc)



Answer Choices	Responses	
Fully met and should no longer be considered a goal of the STOP Program	0%	0
Fully met but should continue to be supported with STOP Funds	14.89%	7
Partially met and needs to continue to be addressed with STOP Funds	80.85%	38
Parially met	0%	0
Not met	4.26%	2
Total		47

#### CJC Survey- S.T.O.P. VAWA Grant Program

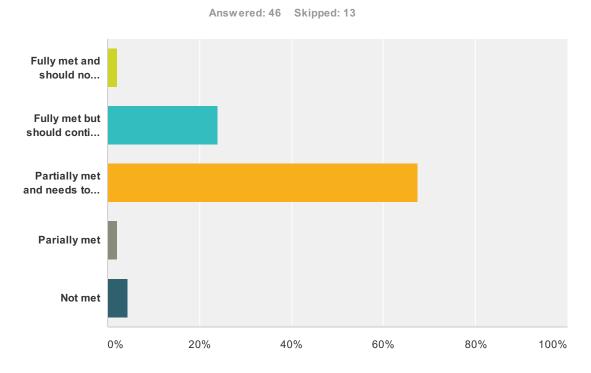
Q33 Goal #3: Support/fund law enforcement, prosecution, and court programs that promote system change and a coordinated response to crimes of domestic violence, sexual assault, dating violence and stalking.



Answer Choices	Responses	
Fully met and should no longer be considered a goal of the STOP Program	2.13%	1
Fully met but should continue to be supported with STOP Funds	12.77%	6
Partially met and needs to continue to be addressed with STOP Funds	70.21%	33
Parially met	4.26%	2
Not met	10.64%	5
Total		47

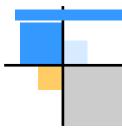
#### CJC Survey-S.T.O.P. VAWA Grant Program

Q34 GOAL #4: Ensure victims of domestic violence, sexual assault, dating violence, and stalking receive appropriate assistance by knowledgeable, well trained professionals in the areas of NPO/NGO Victims Services, Law Enforcement, Prosecution, members of the Judiciary and all Court Personnel



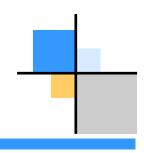
Answer Choices	Responses	
Fully met and should no longer be a goal of the STOP Program	2.17%	1
Fully met but should continue to be supported with STOP Funds	23.91%	11
Partially met and needs to continue to be addressed with STOP Funds	67.39%	31
Parially met	2.17%	1
Not met	4.35%	2
Total		46

1/1



## Appendix C

## Documentation Of Participation in Planning



Appendix C



EXECUTIVE DEPARTMENT **CRIMINAL JUSTICE COUNCIL** STATE OFFICE BUILDING - 10th FLOOR

**820 FRENCH STREET** WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

## **STOP Violence Against Formula Grant Program Implementation Planning Process DOCUMENTATION OF COLLABORATION**

The Criminal Justice Council (CJC) is the state administering agency of the "STOP Violence Against Women Formula Grant Program." These are grant funds awarded to Delaware through the Office on Violence Against Women (OVW).

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I am aware that the CJC is currently revising the State's plan for the STOP Program. At a minimum, the Implementation Plan will help guide the VAWA Implementation Committee and CJC in the distribution of funds for the next three years (FFY2014-FFY2016).

By signing this form, you are confirming your agency's commitment to participating in the final stages of Delaware's STOP VAWA Plan (anticipated date: May 2014).

Collaborating Agency:	Click belower wy	whate	Office	f the	Comby
Collaborating Agency: Signing A uthority for A	gency: Cli	Please Type	te com	ta	kunskahn
Please Chack One:	1	Please Type			

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



CRIMINAL JUSTICE COUNCIL STATE OFFICE BUILDING - 10<sup>th</sup> FLOOR

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Collaborating Agency: Family Court of the State of Delaware	
Please Type	
Signing Authority for Agency: Leann M. Summa, Court Administrator	
Please Type	

#### Please Check One:

X I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



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Collaborating Agency: Department of Justice
Please Type
Signing Authority for Agency: Patricia Dailey Lewis, Deputy Attorney General
Please Type

Please Check One:

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

attice staley Leins 3/19/2014 Signature:



STATE OF DELAWARE EXECUTIVE DEPARTMENT CRIMINAL JUSTICE COUNCIL STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801

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Collaborating Agency: Cpl/3 Adrienne Owen
Please Type
Signing Authority for Agency: Domestic Violence Policy/Training Coordinator
Please Type

#### **Please Check One:**

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

3 admenne Ellon Signature:



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Collaborating Agency: Delaware Capitol Police
Please Type
Signing Authority for Agency: Chief John E. Horsman
Please Type

Please Check One:

 $\square$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



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Collaborating Agency:	Dover Police Department	
	Please Type	
Signing Authority for A	Agency: Chief James E. Hosfelt, Jr	
	Please Type	

#### Please Check One:

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

I am declining the invitation for my agency to participate in the final meeting for Delaware's STOP Implementation Plan.

Signature:

fan ? Allte.



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Collaborating Agency:	Wilmington Police Department, Wilmington, DE		
Signing Authority for Agency:	Please Type Det. M/Sgt. Barry J. Mullins		
	Please Type		

#### Please Check One:

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency:	Department of Correction	
		Please Type
Signing Authority for A	Agency: Alan Grinstead	
0 0 1		Please Type

#### Please Check One:

 $\boxtimes$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



CRIMINAL JUSTICE COUNCIL

STATE OFFICE BUILDING -- 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801

#### Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency: Child, Inc.	
	Please Type
Signing Authority for Agency: Timothy J. Brandau,	Ph.D.
	Please Type

#### **Please Check One:**

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



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Collaborating Agency: People's Place II, Inc.
Please Type
Signing Authority for Agency: Del Failing, Executive Director
Please Type

**Please Check One:** 

 $\square$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



CRIMINAL JUSTICE COUNCIL

STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

## STOP Violence Against Formula Grant Program Implementation Planning Process DOCUMENTATION OF COLLABORATION

The Criminal Justice Council (CJC) is the state administering agency of the "STOP Violence Against Women Formula Grant Program." These are grant funds awarded to Delaware through the Office on Violence Against Women (OVW).

The STOP Program promotes a coordinated, multidisciplinary approach to enhancing advocacy and improving the criminal justice system's response to violent crimes against women. The STOP Program supports the efforts Non-Profit Victims Services, Law Enforcement, Prosecution and the Courts, in the response to crimes of domestic violence, dating violence, sexual assault, stalking, and other violent crimes against women.

I am aware that the CJC is currently revising the State's plan for the STOP Program. At a minimum, the Implementation Plan will help guide the VAWA Implementation Committee and CJC in the distribution of funds for the next three years (FFY2014-FFY2016).

By signing this form, you are confirming your agency's commitment to participating in the final stages of Delaware's STOP VAWA Plan (anticipated date: May 2014).

Collaborating Agency: ContactLifeline
Please Type
Signing Authority for Agency: Eric Merlino, Interim Executive Director
Please Type

Please Check One:

 $\square$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



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Collaborating Agency:	YWCA Delaware	
	Please Type	
Signing Authority for A	Agency: Stephanie Staats, Chief Operating Officer	-
	Please Type	

#### **Please Check One:**

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



Telephone: (302) 577-5030 Fax: (302) 577-3440

STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801

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Collaborating Agency: Latin American Community Center
Please Type
Signing Authority for Agency: Denise Ziya Beret, PhD
Please Type

Please Check One:

 $\square$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Derte Ph Signature:



**CRIMINAL JUSTICE COUNCIL** 

STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency: La Esperanza, Inc. Please Type Signing Authority for Agency: Claudia Peña Porretti

Please Check One:

Please Type

 $\square$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



STATE OF DELAWARE EXECUTIVE DEPARTMENT CRIMINAL JUSTICE COUNCIL STATE OFFICE BUILDING - 10<sup>th</sup> FLOOR

820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency: I	Domestic Violence Task Force	
	Please Type	
Signing Authority for Ag	gency: Lauren Gibson	
	Please Type	

#### **Please Check One:**

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature: Mukin Gubson



STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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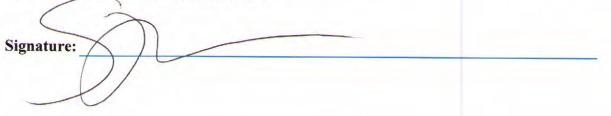
By signing this form, you are confirming your agency's commitment to participating in the final stages of Delaware's STOP VAWA Plan (anticipated date: May 2014).

Collaborating Agency: Delawa	re Victims Rights Task Force	
Market State State State State	Please Type	
Signing Authority for Agency:	Stephanie Hamilton	
	DI T	

#### **Please Check One:**

Please Type

X I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.





STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency:	Delaware Coalition Against Domestic Violence	
000	Please Type	
Signing Authority for A	Agency: Carol A. Post	
0 0 1	Please Type	

Please Check One:

 $\boxtimes$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

(Jacola Rest Signature:



STATE OF DELAWARE EXECUTIVE DEPARTMENT CRIMINAL JUSTICE COUNCIL STATE OFFICE BUILDING - 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801

Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency	: Sexual Assault Network of Delaware	
Signing Authority for	Please Type	
Signing Authority for	Agency: Angela DiNunzio Seguin, Chair	
	Please Type	

#### Please Check One:

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Angela Di Nunjo Seguin Signature:



STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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Collaborating Agency: Domestic Violence Coordinating Council Please Type Signing Authority for Agency: Eleanor B. Torres, Acting Executive Director Please Type

#### **Please Check One:**

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature: Reand Jones



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Collaborating Agency: Division of Public Health	
	Please Type
Signing Authority for Agency: Crystal Webb	
	Please Type

#### Please Check One:

 $\square$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

Signature:



STATE OF DELAWARE EXECUTIVE DEPARTMENT CRIMINAL JUSTICE COUNCIL STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR

TATE OFFICE BUILDING – 10<sup>111</sup> FLOOI 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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By signing this form, you are confirming your agency's commitment to participating in the final stages of Delaware's STOP VAWA Plan (anticipated date: May 2014).

Collaborating Agency: Delaware Developmental Disabilities Council
Please Type
Signing Authority for Agency: Patricia L. Maichle
Please Type

**Please Check One:** 

 $\boxtimes$  I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

 $\Box$  I am declining the invitation for my agency to participate in the final meeting for Delaware's STOP Implementation Plan.

Patricia S. Maichle

Signature:



CRIMINAL JUSTICE COUNCIL STATE OFFICE BUILDING – 10<sup>th</sup> FLOOR 820 FRENCH STREET WILMINGTON, DELAWARE 19801 Telephone: (302) 577-5030 Fax: (302) 577-3440

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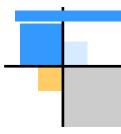
By signing this form, you are confirming your agency's commitment to participating in the final stages of Delaware's STOP VAWA Plan (anticipated date: May 2014).

Collaborating Agency: Office of Management and Budget-BDPA
Please Type
Signing Authority for Agency: Nicholas B. Johnson
Please Type
Please Check One:

I will commit to participate, or send a representative(s) from my agency, in the final meeting for Delaware's STOP Implementation Plan.

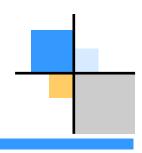
Signature:

1 f. John



## Appendix D

Lethality Assessment Program (LAP)



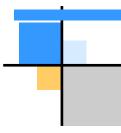
## **Lethality Assessment Progrram**

#### Calls from Law Enforcement to Shelters (Statewide) November/2010 - 2013

<b>2010</b> Calls from L.E. Victims Accessed Services	<b>2 mos*</b> 115 6	<b>Rpts w/Ans</b> 463	Tot Rpts 1177	% Calls to Shelter 25%
<b>2011</b> Calls from L.E. Victims Accessed Services	<b>12 mos</b> 896 32	Rpts w/Ans 3373	<b>Tot Rpts</b> 8506	27%
<b>2012</b> Calls from L.E. Victims Accessed Services	<b>12 mos</b> 837 24	Rpts w/Ans 3073	Tot Rpts 8292	27%
<b>2013</b> Calls from L.E. Victims Accessed Services	<b>12 mos</b> 633 21	Rpts w/Ans 2732	<b>Tot Rpts</b> 6889	23%
TOTAL CALLS TOT Victims Accessing DV Services from NPO	2481 83	9641	24,864	26%

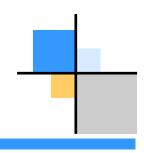
\*The Delaware Police Chiefs Council adopted the LAP in 2010. LAP questions were added to the crime reports. LAP went live November 1, 2010.

Appendix D



# Appendix E

## FFY2010 STOP CJC Standard Form



IF.

#### CJC STANDARD FORM

#### GRANT PROGRAM S.T.O.P. Formula Grant Program

	Fiscal Year Amount	<u>2010</u> \$890,952.00	
ttee Recommendations			

VAWA Implementation Committee Recommendations							
Applicant Agency	Concept Title	Description	FTE	Federal Requested	Match	Year of Funding	Approved
Criminal Justice Council	VAWA Administration (VW10-208)	Grant Administration 5% of the total allocation	1.0(S)	\$44,547.00	\$37,430.00	On-going	\$44,547.00
D.O.J.	VAWA Prosecution (VW10-200)	To strengthen the prosecutorial response to domestic violence in New Castle, Kent & Sussex Counties.	5.0(S)	\$211,602.00	\$70,534.00	13	\$211,602.00
LACC	Families in Control (VW10-202)	Continue to provide bilingual and bi-culture victims' education and counseling services to Latina women victims of domestic violence.	1.0(P)	\$67,865.00	\$0.00	14	\$48,571.00
YWCA of Delaware	Domestic Abuse Outreach Center (VW10-204)	Continue to provide community outreach and comprehensive case management services to domestic violence victims in the City of Wilmington and surrounding New Castle County.	1.0(P)	\$35,804.00	\$11,935.00	16	\$35,804.00
CLASI	Domestic Abuse Legal Services (DALS) Kent & Sussex Counties	To provide legal representation for low-income victims of domestic violence to obtain Protection from Abuse Orders and ancillary matters (custody and visitation).	1.0(P)	\$75,000.00	\$23,911.00	15	\$71,732.00 *Award pending
ContactLifeline, Inc	Counseling Support Services Program (VW10-201)	To provide intervention and support services to female victims (ages 16-24 years) of sexual assault in Kent & Sussex Counties.	1.0(P)	\$60,000.00	\$20,000.00	15	\$60,000.00
CHILD Inc.	Statewide DVAC in Family Court (VW10-205)	To provide court based advocacy services to victims of domestic violence who reside in New Castle, Kent and Sussex Counties	3.0(P)	\$122,562.00	\$40,854.00	5	\$122,562.00
Survivors of Abuse in Recovery (SOAR), Inc.	Sussex County Bilingual Sexual Assault Therapist (VW10-207)	Continue to provide therapeutic services for sexual assault victim in the Hispanic Community within Sussex County.	0.0(P)	\$16,152.00	\$0.00	8	\$16,152.00
Christiana Care Health Services	S.A.N.E. Nurse Coordinator (VW10-203)	Continue to provide part-time SANE nursing coordinator position.	0.0(P)	\$26,059.00	\$8,687.00	10	\$26,059.00
Dept of Corrections (Probation & Parole)	NCC D.V. Victim Service (VW10-210)	Continue to provide full-time Victim Services Agent to provide outreach services to victims of domestic violence and sexual assault –where the perpetrator is active on probation and parole. To assist the victim in the criminal justice process and serve as a resource to victims and the Dept. of Correction	1.0 (S)	\$47,989.00	\$16,000.00	9	\$47,989.00
	Subtot	al	14	\$707,580.00	\$229,351.00		\$685,018.00

IDENTIFY THE TYPE OF POSITION LISTED ABOVE WITH THE FOLLOWNG: (S) = State Position; (L)=Local Position; (P)= Private Position

GRANT PROGRAM <u>S.T.O.P. Formula Grant Program</u>

#### CJC STANDARD FORM

Fiscal Year 2010

Amount \$890,952.00

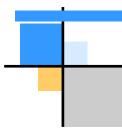
					iouiit <u>s</u>	890,952.00	
VAWA Implementation Committee Recommendations							
Applicant Agency	Concept Title	Description	FTE	Federal Request	Match	Year of Funding	Approved
Department of Correction (Probation & Parole)	Kent Co DV Victim Services (VW10-206)	Continue to contract a full-time Victim Services Agent to provide outreach services to victims of domestic violence and sexual assault –where the perpetrator is active on probation and parole. To assist the victim in the criminal justice process and serve as a resource to victims and the Dept. of Correction	0	\$34,548.00	\$11,516.00	7	\$34,548.00
Department of Corrections (Probation & Parole)	Sussex Co DV Victim Services	Contract a full-time Victim Services Agent to provide outreach services to victims of domestic violence and sexual assault –where the perpetrator is active on probation and parole. To assist the victim in the criminal justice process and serve as a resource to victims and the Dept. of Correction	0	\$34,000.00	\$11,334.00	6	\$34,000.00
Family Court	DV Coordinator (VW10-209)	Continue to contract a DV Coordinator to monitor compliance of respondents with Court orders; and assist with the development and expansion of the pilot DV Court in New Castle County.	0	\$42,321.00	\$14,077.00	5	\$42,321.00
	Subtotal		0	\$110,869.00	\$36,927.00		\$110,869.00

VAWA Implementation Committee Recommendations							
Applicant Agency	Concept Title	Description	FTE	Federal Request	Match	Year of Funding	Approved
Delaware State Police	Law Enforcement Training *Modified (federal amount reduced)	Continue to coordinate a conference and training events for law enforcement officers statewide. Topics will focus on domestic violence, sexual assault, dating violence, stalking and other violent crimes against women. Support Police Officers (DSP, NCCPD, WPD, etc) participation in national trainings related to VAWA issues.	0	\$58,105.00	\$13,000.00	5	\$39,000.00
Capitol Police	PFA Hearings Duty	Supports overtime for Capitol Police Officers, dedicated to Family Court for PFA Hearing duty in all three counties. Will provide victims with additional security during and after PFA Hearings. Continues a project started under the FY09 ARRA STOP grant.	1 (S)	\$37,000.00	12,334.00	1 (Recmd. Continue under FY11)	\$37,000.00
Department of Corrections	DV Electronic Monitoring	Continue to support costs for 10 GPS Units to monitor high-risk DV Offenders.	0	\$49,783.91	\$6,355.00	1	\$19,065.00
Subtotal			0	\$144,888.91	\$31,689.00		\$95,065.00
	Total				\$310,317.00		\$890,952.00

Above recommendations fulfill the federal funding requirements. The total amounts allocated to each funding area are as follows:

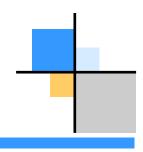
- 5% Administration: \$44,547
- $\circ$  30% Non-profit Victims Services: \$380,880 (\$253,921.50 Required + \$126,958.50 Discretionary)
  - 10% of which must go to Culturally Specific Programs (\$48,571 to the LACC)
- 25% Prosecution: \$211,602
- o 25% Law Enforcement: \$211,602
- o 5% Courts: \$42,321
- 15% Discretionary (applied to Victims Services)

Federal End Date: July 30, 2013



## Appendix F

Letters of Intended Use





DEPARTMENT OF JUSTICE NEW CASTLE COUNTY 820 NORTH FRENCH STREET WILMINGTON. DELAWARE 19801 CIVIL DIVISION (302) 577-8400 FAX (302) 577-6630 CRIMINAL DIVISION (302) 577-8500 FAX (302) 577-2496 FRAUD DIVISION (302) 577-8600 FAX (302) 577-6499 TTY (302) 577-5783

JOSEPH R. BIDEN, III ATTORNEY GENERAL

March 13, 2014

Maureen Monagle Violence Against Women Act Planner Criminal Justice Council 820 N. French St. Wilmington, DE 19801

Dear Ms. Monagle:

This letter is to inform the Criminal Justice Council of the Delaware Department of Justice's intent to apply for funds under the FY2014 STOP Violence Against Women grant program. The Delaware Department of Justice is the sole prosecutorial authority for all state crimes in Delaware, including all misdemeanor and felony crimes of domestic violence and sexual assault.

The Attorney General has been a leader in combatting crimes of domestic violence and sexual assault. The Department has benefited from STOP funds to support Deputy Attorneys General to prosecute those crimes throughout the State; these positions are critical to maintain the Department's response to violent crimes against women. We also utilize STOP Funds to support the training for the prosecutors and the Department's Victim and Witness Assistance Unit. The Department of Justice is continually striving to ensure our policies, protocols, and training initiatives meet best practices in order to strengthen the prosecution of domestic violence and sexual assault cases. Additionally, the Delaware Department of Justice wants to ensure all victims of violent crimes are receiving appropriate services from our Department including Deputy Attorneys General, Social Workers, and the Victims Compensation Assistance Program. The Department of Justice is a key partner in many Multi-Disciplinary Teams (MDTs)/Community Coordinated Response (CCRs) teams to address crimes of domestic violence, sexual assault, dating violence and stalking. We continue to consult with the Criminal Justice Council, the Delaware Coalition Against Domestic Violence (DCADV) and the Sexual Assault Network of Delaware (SAND) when evaluating and developing our departments practices and policies in response to violent crimes against women. The Department of Justice is a leader on many collaborative working groups and the Victims' Rights Task Force.

The Department of Justice has agreed to participate in the final stages of the STOP Implementation Plan. When the Criminal Justice Council announces the availability of FFY2014 STOP Funds, the Department of Justice intends to submit an application for the 25% allocation for Prosecution.

Thank you for your consideration of the foregoing. I am available to answer any questions you may have.

Sincerely,

Patricia Dailey Lewis Patricia Dailey Lewis

Patricia Dailey Lewis// Deputy Attorney General Director – Family Division



## **Delaware State Police Domestic Violence Unit**



Date: March 12, 2014

RE: Intended Request For and Use of STOP Funds

To Whom It May Concern:

The purpose of this letter is to express the desire of the Delaware State Police to seek OVW funding to provide training to Delaware law enforcement in the field of domestic violence, sexual assault and stalking. The Delaware State Police have historically been fortunate enough to receive funding in previous years for this purpose and have collaborated with other law enforcement agencies, community-based agencies and victim service providers to accomplish this goal.

More specifically, the Delaware State Police, as Project Director for OVW STOP Funding, has collaborated with large and small police agencies, police-based victim service providers, government based domestic violence agencies (such as the Delaware Domestic Violence Coordinating Council), community-based domestic violence agencies (such as the Delaware Coalition Against Domestic Violence) and community-based sexual assault agencies (such as the Sexual Assault Network of Delaware). The purpose of this collaboration has been to determine any possible issues or trends in regard to the handling of domestic incidents in Delaware and determine what training topics need to be provided to law enforcement to address those issues. Additionally, this collaboration has also helped identify new trends and practices nationwide in the area of domestic violence, stalking and sexual assault, so that this information could be provided to law enforcement to help enhance these types of investigations.

Once training needs and new trends have been determined, OVW STOP Funding has allowed for Delaware State Police (as Project Manager) to coordinate and fund full-day, centralized, cost-free training on these topics for Delaware law enforcement. This has been accomplished by bringing in nationally-recognized speakers to present to Delaware law enforcement on the determined topics of need and interest. Past topics have included Stalking and the Use of Technology to Stalk, Assisting Victims with Disabilities, Strangulation and other domestic violence related topics. Past trainings provided by this funding have proven to be well-received and helpful to officers assisting domestic violence, stalking and sexual assault victims. For this reason, the Delaware State Police intend to request further OVW STOP Funding to continue to pursue this endeavor. The Delaware State Police would seek to collaborate with the Delaware Coalition Against Domestic Violence, the Sexual Assault Network of Delaware and other law enforcement agencies to determine current training needs, to identify appropriate national speakers to address these needs and to coordinate centralized, costfree training on these topics. The intended goal would be to train approximately 175 members of Delaware law enforcement, thereby imparting in them enhanced knowledge about domestic violence, sexual assault and/or stalking and preparing them to better service victims of these crimes.

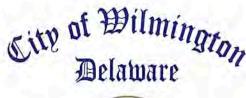
I thank you for your time and attention to my letter, expressing my prior and intended future collaboration with other domestic violence and sexual assault agencies for the purpose of identifying law enforcement training needs/gaps and coordinating training to address those matters. This endeavor has proven successful for Delaware in our efforts to continually provide appropriate and helpful service and assistance to our victims of domestic violence, sexual assault and stalking.

Respectfully,

admaklom

Cpl/3 Adrienne Owen Delaware State Police

DENNIS P. WILLIAMS MAYOR





WILMINGTON POLICE DEPARTMENT WILLIAM T. MCLAUGHLIN PUBLIC SAFETY BUILDING 300 N. WALNUT STREET WILMINGTON, DELAWARE 19801-3936

WWW.WILMINGTONDE.GOV

Ms. Maureen Monagle Delaware Criminal Justice Council 820 N. French Street, 10<sup>th</sup> Floor Wilmington, DE 19801

Dear Ms. Monagle:

Please accept this letter from the Wilmington Police Department as notice that this agency intends to apply to the Delaware Criminal Justice Council (CJC) for funds from Fiscal Year 2014 Services\*Training\* Officers\*Prosecutors (STOP) Violence Against Women Formula Grant Program.

The CJC has provided funding in the past to this agency through STOP VAWA grants to promote initiatives that target domestic violence, sexual assaults, dating violence, and stalking. As a result of this grant funding, this agency has implemented two very successful programs that are described below:

The Domestic Violence–Warrant Execution Team (DV-WET) was created to locate offenders wanted on domestic violence related offenses. Domestic violence offenders often are repeat offenders and the victims are often related to them, so these offenders may require enhanced apprehension measures. Simultaneously, the DV-WET locates and serves those individuals with outstanding Orders of Protection from Abuse (PFA). The DV-WET has operated from April 20, 2013 to the present time. Listed below are the results of DV-WET:

Warrant Attempts: 382 Warrants Served: 77 Offenders Arrested: 72 Capiases Cleared: 47 PFA's Attempted: 95 PFA's Served: 30 Through another grant, we were able to hire a Domestic Violence Administrative Assistant who provides clerical and technical support to the Domestic Violence Unit (DVU). The Domestic Violence Admin. Assistant continually monitors and updates the Domestic Violence Offender/PFA databases with investigative leads that often lead to the apprehension of the domestic violence offenders. This Assistant takes the administrative/paperwork burden off our DVU investigators and allows them to be more productive in the field. The Domestic Violence Administrative Assistant also provides assistance to the Victims Services Unit.

In conclusion, this agency will apply for STOP VAWA grants in the future, and it is our intention to continue to develop new initiatives that target domestic violence, sexual assaults, dating violence, and stalking.

Sincerely yours,

Det. M/Sgt. Barry J. Mullins Wilmington Police Department Criminal Investigations Division 300 N. Walnut Street Wilmington, DE 19801



STATE OF DELAWARE DEPARTMENT OF CORRECTION Office of the Commissioner 245 McKee Road Dover, Delaware 19904

Robert M. Coupe Commissioner

(302) 857-5234 Fax: (302) 622-4457

March 18, 2014

Maureen Monagle Criminal Justice Council Carvel State Office Building 820 N. French Street Wilmington, DE 19801

Dear Maureen Monagle:

The Department of Correction, Probation and Parole, is a law enforcement agency responsible for the supervision and monitoring of offenders. In the past, Probation and Parole recognized that there was a gap between officers and the victims of the offenders under supervision. Officers did not routinely initiate victim contact and were not always appropriately trained to deal with victimization. Currently, Probation and Parole employs two grant-funded Victim Services Agents (VSAs) in an attempt to fill that gap. The communication between the VSA, victims and probation officers enhances the quality of supervision of those individuals under community supervision.

The Victim Services Agents routinely collaborate with others in the criminal justice and victim advocate community. The Victim Services Agents and Project Directors are representatives on various committees, to include the Victim's Rights Task Force and SAND (Sexual Assault Network of Delaware). Additionally, Probation and Parole collaborates with various State and local law enforcement Victim Advocates to increase the safety of victims. The VSAs assist in this process by making referrals to police and coordinating safety planning efforts. The VSAs also provide information regarding bail, community supervision, violation hearings and by accompanying victims to various criminal proceedings.

There continues to be a gap in our ability to provide this service in all three counties. The Probation and Parole Office in Sussex County does not have a Victim Services Agent; therefore, we do not believe we are able to appropriately respond to victims of domestic violence, sexual assault, stalking or dating violence. The Department anticipates requesting funding for this position when the Criminal Justice Council posts the solicitation for the FY2014 STOP Funds.

Probation and Parole may also submit for STOP Funding to enhance the Department's ability to address areas of need, to include continued efforts to promote the safety and confidentiality of victims of domestic violence, sexual assault, stalking and dating violence. Probation and Parole will continue its collaborative efforts and consult with SAND and the Delaware Coalition Against Domestic Violence when developing our application for STOP funds.

Sincerely,

M L

Robert M. Coupe Commissioner

cc: Alan Grinstead, Bureau Chief, Community Corrections Erin Sebastian, Management Analyst III



## FAMILY COURT OF THE STATE OF DELAWARE

LEANN M. SUMMA, ESQ.

ADMINISTRATIVE OFFICES NEW CASTLE COUNTY COURTHOUSE 500 N. KING STREET, SUITE 3500 WILMINGTON, DELAWARE 19801-3757

March 13, 2014

Maureen Monagle VAWA Planner 820 French Street Wilmington, DE 19801

## Re: S.T.O.P. Violence Against Women Formula Grant Program FY 2013

Dear Ms. Monagle:

I write on behalf of the Family Court of the State of Delaware regarding STOP VAWA funds that the Court has received to fund a Domestic Violence Court Coordinator. The receipt of these funds has resulted in the development and implementation of a statewide domestic violence review court, wherein respondents in domestic violence cases who are ordered to an evaluation and treatment of Domestic Violence Coordinating Council certified treatment agency, are monitored for compliance with treatment. Non-compliant respondents are brought back to court and are sanctioned. Because of this funding, the Family Court has been able to monitor 100% of all respondents statewide who have been referred to treatment, representing the entire population of said respondents.

On behalf of the Court and the families we serve, I would like to express my appreciation for the support of Delaware's initiatives from the Office of Violence Against Women and the Violence Against Women Act Implementation Committee and advise you that Family Court intends to seek FY14 STOP funding to continue this important initiative. If you should have any questions, comments, or concerns, please do not hesitate to call me at (302) 255-0077.

Very truly yours,

Aan Moumma

Leann Summa Court Administrator



March 17, 2014

Ms. Maureen Monagle Delaware Criminal Justice Council 820 N. French Street, 10<sup>th</sup> Floor Wilmington, Delaware 19801

Dear Ms. Monagle:

On behalf of La Esperanza Community Center of Georgetown, Delaware, I am writing to express La Esperanza's support for the Criminal Justice Council's FY2014 STOP VAWA application to enhance services to underserved Latino immigrant communities statewide.

As the only multi-service agency for Latino immigrants in Sussex County, La Esperanza serves approximately 10,000 individuals in southern Delaware annually. We provide culturally appropriate programs and services to support the integration and empowerment of Sussex County Latino immigrants. Our services for Latino and other immigrant groups are vital because many immigrants do not seek services related to the prevention and/or aftermath of sexual assault due to language and cultural barriers, immigration status, lack of knowledge about their rights under the U.S. justice system and other factors.

Additionally, La Esperanza provides culturally-appropriate, trauma-focused supportive wraparound services for Latino victims of domestic violence, sexual assault, dating violence and stalking, and we may apply for STOP funds to achieve our goals of educating and empowering our Latino immigrant clients by providing the resources and tools necessary to support independent, healthy, and safe communities.

For more than 50 years, the Criminal Justice Council has been serving communities within the state of Delaware, and they have expanded their services to include services to the Latino communities in Sussex County. La Esperanza greatly appreciates the support received by the Criminal Justice Council, and we are committed to participating in the planning initiatives and/or events in the upcoming year.

La Esperanza is pleased to support such a much-needed effort in the state of Delaware.

-Sincerely,

Claudia Peña Porretti, J.D., CFRE Executive Director



The Latin American Community Center 403 N. Van Buren Street Wilmington, DE 19805 302-655-7338 302-655-7334/fax www.thelatincenter.org

Ms. Maureen Monagle Criminal Justice Council 820 N. French Street Wilmington, Delaware 19801

Dear Ms. Monagle:

I urge the Office of Justice to renew and increase funding for the Delaware Criminal Justice Council (CJC) VAWA S.T.O.P. grant for victims of sexual assault, domestic violence, stalking and dating violence (DVSAS&DV). These funds support programs that are an effective method of ameliorating the consequences of violence in Delaware communities, which has tremendous social and economic consequences. VAWA S.T.O.P. funding also has the potential to break the costly cycle of violence for generations of children who witness DVSAS&DV.

Since 1998, the LACC's Families in Control Program to Combat Domestic Violence has provided services to victims of intimate partner violence, sexual assault, stalking and dating violence. In Since December of 2012, the Latin American Community Center (LACC) and its Mental Health Program have received full accreditation from the Council on Accreditation of Rehabilitation Facilities (CARF). CARF is an independent, nonprofit organization that provides accreditation services worldwide for health and human service providers.

Currently, the LACC has a VAWA S.T.O.P. grant totaling \$48,000 which supports the Families in Control Program. In 2013, over 96 survivors of DV received over 700 hours of case management, including accompaniment to police and courts, and 208 hours of a weekly women's support group. The program increased the safety of Latina victims of abuse by doing the following fully bilingual and bicultural services:

- Education regarding about their legal rights
- Insured that each had a safety plan to avoid further violence
- Assistance them in reporting the crimes perpetrated against them
- Provision of a direct link to pro-bono legal services related to domestic violence
- Connection to community resources
- Technical Assistance to community agencies with information about Latino domestic violence issues



January 23, 2014

Latina victims of domestic violence are among the most vulnerable--they are experiencing violence while they try to adapt to a new culture and learn a new language. They are more likely to have young children, a low-income, few job skills, and no high school education. The LACC's program is New Castle County's only fully-bilingual and bicultural, neighborhood-based program for Latina victims. It is unlikely that these low-income, limited-English-proficient, Hispanic immigrant women could find assistance if the Families in Control Program were no longer in operation. However funding cuts have negatively impacted the program. We can no longer provides individual mental health counseling for victims, and there is a gap between the DVSAS&DV victims eligible for U visas and the number of immigration specialists to assist them with their applications.

The demand for services from the Families in Control Program has remained steady for 12 years, and the program has earned the community's trust. With adequate funding, the LACC could provide a higher level of services to existing clients and expand to assist victims from new immigrant groups. VAWWA S.T.O.P funds must not be reduced or eliminated. It would be major blow to Delaware's women and children, and would enable a culture of crime and victimization that will socially and economically hurt our state and its citizens for generations to come.

Maria Matos

Maria Matos President & CEO Latin American Community Center



March 17, 2014

Maureen Monagle Coordinator Criminal Justice Council 820 N. French St., 10th Floor Wilmington, DE 19801

Dear Ms. Monagle:

This serves to confirm that ContactLifeline intends to apply for STOP grant funds for victim services. STOP grant funds greatly enhance and support the mission of ContactLifeline in its work in providing counseling services to victims/survivors of sexual assault in the community. Without these funds, a significant portion of this vulnerable population would not be served. Thus, STOP funds are crucial for ContactLifeline to continue serving sexual assault survivors in Kent and Sussex Counties of Delaware.

These funds provide for victim services programs through ContactLifeline, including sexual assault and dating violence services and delivery of victim services to underserved populations.

The sexual assault counseling supported by these grant funds allow ContactLifeline to provide services in underserved, primarily rural areas by providing counseling services directly in the communities to primary and secondary victims of sexual assault. Current demographics served within the previous calendar year includes persons living in Kent and Sussex County in Delaware, primarily teens and young adults but also including adults over the age of 25. During the past year we have served victims of varying races/ethnicities, including African American, Caucasian and Latina (including the availability of bi-lingual services).

ContactLifeline, Inc. provides sexual assault services statewide in Delaware. The sexual assault services, available to any individual regardless of age, include a 24 hour Sexual Assault Hotline offering statewide, toll-free, confidential crisis telephone counseling, information and referrals for services. Additionally, it includes a 24 hour Accompaniment Services statewide to hospitals, police stations and court for victims of sexual assault. Further Rape Aftercare Services offering follow-up and case management for sexual assault victims who present at the hospital ER's or the 24/7 Sexual Assault Services Hotline are available through ContactLifeline. Finally, Professional Counseling Support and Sexual Assault Aftercare offering statewide professional face to face counseling, follow-up and case management for victims of sexual assault. Bi-lingual (Spanish) counseling offered as well.

Eric Merlino, Interim Executive Director

Board of Directors Diana R. Hartley-Kim, MSW, LSW President

Darrall Mosley Vice President

Julian Kim *Treasurer* 

Leslie Poland Secretary

Catherine Dukes-Histen, PhD. Jeffrey S. Hanlon Carol L. Knprevich, Ed. D.

Executive Director Eric A Merlino, M.Ed.

YWCA Delaware Inc.

100 W. 10th St., Ste. 515 Wilmington, DE 19801 T: 302-655-0039 www.ywcade.org

## eliminating racism empowering women **YWCA**

March 17, 2014

Maureen Monagle Coordinator Criminal Justice Council 820 N. French Street, 10<sup>th</sup> Floor Wilmington, DE 19801

Dear Ms. Monagle:

I am writing to support the Delaware State Implementation Plan for STOP funding for FY2014. Since 1895, YWCA Delaware's mission is to eliminate racism and empower women. At our emergency and transitional housing shelter, Home-Life Management Center (HLMC), more than half of the women seeking housing and supportive services have experienced domestic violence and related trauma. In response, we provide one-on-one counseling, comprehensive case management, support groups, therapeutic services for victims and their families, and referrals for other supportive services. Our target population is low-income, minority women and their families who are either program participants at HLMC or who come to us from the community at large, i.e. the City of Wilmington and New Castle County. STOP grant funding is vital to our ability to provide these services. Last year, 35 clients in our shelter and 15 clients from the community at-large received our case management and counseling services.

YWCA Delaware intends to use STOP grant funds for purpose area #5, to strengthen victims' services program and improve delivery to underserved populations. With our focus on providing access to services to low-income, minority women – many of whom are living in shelter – we are strongly aligned with STOP's priorities. We will provide case management to 55 unduplicated victims of domestic violence. 100% of victims will receive a survey after 60 days of service. A minimum of 38 support groups will be held, with an average of 5 victims in attendance. Thirty (30) unduplicated victims will receive therapy from contractual therapist. Twenty (20) outreach presentations will be conducted to community members in New Castle County; as a result of these presentations, we anticipate 20 community members will seek services from YWCA Delaware.

Our outcomes will include:

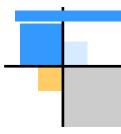
- 70% of those completing the survey will report feeling safer and less isolated.
- 65% of victims receiving therapy will show improved Global Assessment of Functioning (GAF) score (as administered and tracked by the therapist).
- 100% victims/survivors contacting YWCA will receive information to increase their knowledge about the domestic violence services available in the community.

We appreciate the opportunity to be a part of Delaware's implementation plan, and thank the Criminal Justice Council for its continued value and support of the domestic violence support services we provide to women in crisis. We strongly urge the Office of Justice to renew Delaware's Criminal Justice Council's STOP VAWA funding.

Sincerely,

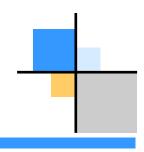
Stephanie Staats Chief Operating Officer





# Appendix G

CJC Protocol for Funding Committees



Approved 6/5/95 Revised 12/13/02 Revised 1/2012

### A. Development of Committee Goals/Priorities

1. The appropriate funding committee of the Criminal Justice Council shall establish goals and priorities consistent with federal requirements, CJC goals/priorities and through:

- a. public hearings
- b. needs assessment
- c. appropriate materials provided to committee by CJC staff in order to make decisions; and/or
- d. other relevant information the committee deems necessary

## B. Announcement & Delivery of Training for Prospective Applicants

(Frequency and necessity of training will be determined by the CJC staff)

- ANNOUNCEMENT- will be made at minimum, one month in advance of training. Announcements will be made available through the following outlets: Delaware's Bid Solicitation Directory <u>http://www.bids.delaware.gov</u> <u>Delaware State News</u>, <u>News</u> <u>Journal</u>, and utilizing current CJC mailing lists
- TRAINING- training will be held at a minimum, one month prior to concept paper and/or RFP deadline. Training will include all relevant information necessary for prospective applicants to complete a concept paper and/or RFP. A training session will be held in each county, if numbers warrant, otherwise training sessions will be merged.

## If the respective funding committee determines that the Concept Paper Process will be utilized, as opposed to, or in conjunction with RFP process, the following procedures will be utilized.

C. **Solicitation of Concept Paper-** A Concept Paper is defined as an "idea" that has potential for success. Concept Papers are generally solicited for an array of purpose areas, consistent with committee program parameters, as opposed to a request for a specific service (RFP).

## 1. ADVERTISEMENT

- Solicitations will be posted on Delaware's Bid Solicitation Directory: <u>http://www.bids.delaware.gov</u>
- An ad can also be placed in the legal section of the <u>News Journal</u> and the <u>Delaware State News</u> 4 or 6 weeks prior to concept submission deadline;
- Ad will outline, as specifically as possible, the requirements necessary for submission, submission deadline, name, and phone number of CJC staff contact;
- Ad will run once per week during two separate weeks;
- As part of the solicitation process, CJC will also utilize their existing mailing lists;

• CJC will honor any request via hard copy, phone, or email

## 2. FORMAT

- The concept paper format will be developed by staff and approved by the appropriate committee;
- Concept paper solicitation shall include
  - a. Cover letter to potential applicants, which will include funding priorities;
  - b. Instruction sheet
  - c. Projected dates/time frame for meetings and CJC approvals
  - d. Any other relevant material

## 3. Development of Independent Review Teams:

- CJC Staff will establish review team to include Planner, Grant Monitor, CJC Staff (other program area), and invite individuals outside of CJC, not eligible or competing for funding
- Of the new concepts received, CJC Staff will identify for the funding committee those programs, which show the following:
  - 1. Duplication of services currently available;
  - 2. Expansion or enhancement of a program currently funded or previously funded within the past 36 months;
  - 3. Do not meet the minimum criteria, goals or priority areas established by the appropriate funding committee;
  - 4. And any other relevant information deemed appropriate and/or necessary for decision making;

#### 4. DEVELOPING RECOMENDATIONS FOR FUNDING:

- **Continuation Applicants** Continuation programs (applicants) are defined as those projects that have not reached the allowable 36 months of project funding. Continuation applicants must demonstrate progress annually. Progress will be reported to the appropriate funding committee for review,
  - a. The appropriate committee will first consider those programs that are eligible for continuation funding under CJC's 36 month policy;
  - b. In consideration of continuation funding, the appropriate committee will be provided with summary progress reports. The progress report will list grant goals, and their most current progress information for all programs eligible for continuation funding;
  - c. CJC staff will provide the committee with copies of continuation concept papers;
  - d. Once the committee determines which programs will be continued, CJC staff will identify the amount required to continue the program to the next funding cycle or 12 month period, which ever is less;

Approved 6/5/95 Revised 12/13/02 Revised 1/2012

## PROTOCOL FOR FUNDING COMMITTEES

- 1. Decisions for continuation concepts will be based on current expenditures and program progress;
- 2. Any continuation concept that includes expansions, enhancements, or any additional programming, not previously approved by the committee, will be considered as part of the group of new concepts. Applicants will be advised to submit a separate concept paper for expansion or enhancement projects.
- e. The appropriate committee will consider and approve continuation concepts prior to and separate from new concepts;
- f. CJC Staff will notify, if feasible, continuation applicants via letter, of the date, time, and location of the committee meeting, at which the final continuation funding decisions will be made;
- **New Concepts** is defined as a concept that has not been previously funded by the appropriate funding committee in the past 36 months. Expansions and enhancements of current programs are considered new concepts and will be handled as such.
  - a. CJC Staff will present copies of all concepts, which have been screened as meeting the minimum criteria as defined by the committee, to each committee member as soon as possible after submission deadline has passed:
  - b. CJC Staff will present their preliminary recommendations to the committee
  - c. The appropriate committee will consider prospective concepts separately by priority area, goal, federal mandate or target population;
  - d. CJC staff will advise those applicants, via letter of the date, time, and location of the committee meetings at which a final selection will be made (including CJC meeting, if the date is known at that time).

## 5. **RECOMMENDATIONS OF FUNDING TO CJC**

After the appropriate funding committee has made their final funding recommendations, they will be forwarded to CJC for review only, at the next possible scheduled meeting. However, a super majority (2/3) of CJC members will be provided with the following information three days prior to required vote or as an attachment to the CJC mailing:

- CJC staff will utilize the Standard Form (see Attachment 1) which will include, at the minimum, the following:
  - a. Applicant agency
  - b. Concept title and brief description
  - c. Number of full time employees and nature of position
  - d. Amount requested
  - e. Match provided, if applicable (cash/in-kind)
  - f. If continuation program, what year of funding
  - g. Committee recommendation
  - List of rejected concepts (Not to hand out. Staff should have available at time of presentation to the Council should questions arise)

At the next scheduled CJC meeting, CJC members will either approve or reject committee's recommendations. CJC must approve the committee's recommendations by a majority vote of those members present (a quorum must be present). If the CJC rejects the funding committee's recommendations, the recommendations will go back to the appropriate committee for further consideration.

## 6. ADVISING APPLICANTS OF CONCEPTS PAPERS OF CJC DECISION

- Once the committee has made their recommendations to CJC and CJC has approved those recommendations, CJC staff will send letters to all applicants:
  - 1. Rejection letters will include the name of CJC staff person to contact for additional information.
    - a. The letter will not include internal documents utilized to evaluate concepts;
    - b. The letter will be signed by CJC Staff of the appropriate committee.
  - 2. Acceptance letters will be signed by CJC Staff of the appropriate committee and include the following:
    - a. The amount of award with any matching requirements, if applicable;
    - b. The process for submitting a full application to CJC staff;
    - c. Follow-up letters with timetables for submission of full application, will be mailed once CJC receives their award from the appropriate federal agency.

### 7. CJC Application Review Process:

- Once a completed application has been received, the applicant will be notified via mail of receipt and date of the applicant review
- Staff will review and critique application for federal requirements, accounting, and completeness etc.;
- CJC staff will develop questions and notify applicant via mail of questions to be addressed at applicant review;
- At the applicant review CJC staff and applicant will work together to resolve and clarify issues and either award grant as submitted or award grand with special conditions;
- Within 10 working days of applicant review, applicant will receive an award notice and may begin to "draw down" federal dollars;
- Applicant is assigned a grant monitor who is responsible for advising applicant of reporting, monitoring, and accounting procedures.

If the respective funding committee determines that Request for Proposals will be utilized, as opposed to or in conjunction with the concept paper format, and after CJC had approved the general program area (i.e. tutoring) to be funded, the following procedures will be utilized:

- D. Solicitation of Request for Proposals- Defined as a request from eligible applicants for specific type of program (i.e. tutoring), which is competitive.
  - 1. ADVERTISEMENT
    - Ad will outline, as specifically as possible, the requirements necessary for submission, submission deadline, and the name and phone number of staff contact;
    - An ad will be placed in the legal section of the <u>Delaware State News</u> and the <u>News Journal</u> 4 to 6 weeks prior to the deadline;
    - Ad will run once per week during two separate weeks.

## 2. FORMAT

• Response to RFP will be completed on CJC application forms;

## 3. RECEIPT OF RFP

- Letters will be sent to the applicant outlining the following:
  - a. Notification of receipt of RFP
    - b. Tentative required applicant review date and time;

## 4. REVIEW OF RFP

- CJC staff (planner, monitor, accountant, and coordinator) will internally review and critique each RFP, received and develop questions not answered in or unclear in RFP. Any RFP received that does not meet the minimum criteria, as detailed in the RFP solicitation, will be rejected. CJC Staff will be notify the applicant, via letter detailing why the RFP does not qualify for consideration.
- All the RFP's received will be forwarded to the appropriate funding committee with staff questions and/or comments.
- Within 30 working days of receipt of RFP a letter will be mailed notifying the applicant of committee review and will include the following:
  - a. Date
  - b. Time
  - c. Location
  - d. Questions which prospective applicant must be prepared to address

• Each prospective applicant will then meet with the appropriate committee to address questions developed by the staff and committee.

## 5. COMMITTEE VOTE ON RFP

• Decisions will be based on the following:

Approved 6/5/95 Revised 12/13/02 Revised 1/2012

## PROTOCOL FOR FUNDING COMMITTEES

- a. Appropriate funding committee shall decided funding of a program by majority vote;
- b. Committee members, or committee members' family, who would experience a pecuniary gain from the funding of a specific program shall abstain from voting on that program;
- c. If the majority of the committee members present believe a member's vote would create the appearance of conflict of interest, that member will abstain from voting.

• The committee may offer each prospective applicant an opportunity to meet and discuss with the appropriate committee their proposal for CJC funding, prior to making their **final** decision.

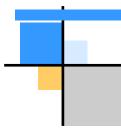
## 6. ADVISING APPLICANTS OF COMMITTEE DECISION

- CJC Staff will notify prospective applicants within 15 working days of applicant reviews, of their rejection or approval.
- Rejections letters will include, at minimum, the program which have:
  - a. Received funding; and
  - b. Reasons for rejection
- Approval letters will be in the form of an award notice, which will be signed by the Executive Director, or Deputy Director, of the CJC

## 7. TERMINATION OF SUB GRANTS/ CONTRACTS FOR CAUSE

• The executive director can terminate sub grants / contracts for cause with a ten day appeal policy to the executive committee.

Future Considerations for CJC Staff: Committee members (and designees/proxies) signing Conflict Disclosure forms and Confidentiality Forms



## Appendix H

## Consultation Certification for STOP Subgrantees





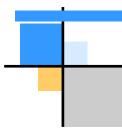
Telephone: (302) 577-5030 Fax: (302) 577-3440

## S.T.O.P. Violence Against Women Certification Consultation with Victim Service Organizations

I,	, certify that the
(Print Authorized Official's Name)	comply with the
(Print Agency Name) requirements of the Violence Against Women and Department of	1.2
Act of 2005 during the course of developing an application for gr	ant funds by consulting
with victim service program(s), law enforcement, prosecution and	the courts
to ensure that the proposed services and activities are designed to	promote the safety,
confidentiality and economic independence of victims of domesti	c violence, sexual assault,
stalking and dating violence.	

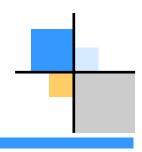
Signature of Authorized Official

Date



# Appendix I

CJC Monitoring Practices



## **CJC Subgrant Award Process**

## Stage 1: Concept

- 1. The CJC receives the award notice from the federal administering agency within the Office of Justice Programs (OJP).
- 2. Request for Proposals (RFP) is published in the newspaper, or notification sent out by mail
- 3. Concepts are submitted by potential applicants (Form A)
- 4. Concepts are reviewed by a group coordinated by the Planner
- 5. Concepts are scored and presented the respective committees
- 6. Once concept is approved, the Planner notifies agencies of approval, and requests agency submit a CJC Subgrant Application (Form B), within a designated time period.

## Stage 2: Application Process

- 1. Signed application is submitted to the Planner.
- 2. 2. Planner's Responsibility: Check federal award number;
  - 2.1. Checks the federal amount and match amount (if applicable).
  - 2.2. The Planner then forwards the application to the accountant
- 3. Accountant's Responsibility:
  - 3.1. Assign the subgrant number; enter data into CJC's Grants Management System.
  - 3.2. Forwards the application to the Administrative Assistant.
- 4. Administrative Assistant's Responsibility:
  - 4.1. Schedules Staff Review with Planner, Monitor, fiscal staff and Director of Grants Management
  - 4.2. Schedules Applicant Review within one week of Staff Review (will be cancelled if not required).
  - 4.3. Written notification of scheduled time and date (form C)
  - 4.4. Copies of subgrant with time of review placed in staff's mailbox (Form D)
  - 4.5. Creates subgrant folder

## Stage 3: Reviews- from this point forward, the Monitor is the Single Point of Contact

## Staff Review

- 1. Review team must complete individual evaluations prior to staff review meeting (Forms D-1; D-2; D-3; D-4)
- 2. Staff review is facilitated by the Grant Monitor to develop any questions and/or concerns
- 3. Within 48 hours of staff review, the Grant Monitor must complete one of the following:
  - a. An applicant review letter is sent to subgrantee confirming the scheduled Applicant Review; and stating questions and concerns raised during staff review which will be addressed during the applicant review meeting (Form E: example letter)

## -OR-

b. Send letter indicating the applicant review has been waived and they will be receiving the award package within 10 business days

## Applicant Review

- 1. Prior to the meeting, Grant Monitor should have prepared the following:
  - a. copies of applicant review letter for attendees (use this letter as meeting agenda to guide discussion and flow of meeting)
  - b. copies of subgrant application for attendees
- 2. This meeting is facilitated by the Grant Monitor
  - a. Concerns from applicant review letter will be discussed.
  - b. Staff will determine if project will be awarded with Special Conditions, or, if award is pending approval of revised application
- 3. Within 48 hours, based on discussion of meeting, the Grant Monitor must complete one of the following;
  - a. Award Notification package (Form F)
    - i. Standard Special Conditions-Make sure proper funding source statement is included (if needed, the Planner can provide wording)
    - ii. Any Special Conditions applied to the applicant during Applicant Review
      - 1. With approval of DGM, projects can be awarded with \$0.00 in each budget categories. This method will be used as to ensure no funds are released until revised budget is approved, as indicated with a Revised Statement of Award.

## Revised Application

- 1. Must be reviewed by Grant Monitor (note date received, ensure application is marked "Revision").
  - a. if necessary, Grant Monitor may forward Revised Application to an accountant for review of budget/fiscal changes

2. Once approved, a Revised Award Notice must be done indicating the specific # Special Condition was met with approval of revised application, and the project can move forward as planned (example)

## Stage 4: Award Notice (Form F)

(directions attached to form)

- Before mailing, please make sure award notice is addressed to the agency head and/or authorized signature
- Cc: Grant File # Project Director (indicated on subgrant application) Fiscal Officer (indicated on subgrant application)
- Until notified, all award notices must get approval of Director of Grants Management
- Monitor submits award package to accountant for entry into Grants Management
- Accountant's Responsibility: enter award into GMS and get signature of Executive Director.
- Once signed, award is forward to Administrative Accountant
- Administrative Assistant's Responsibility:
  - Make appropriate number of copies
  - Notice of award mailed to agency head and anyone Cc-ed on notice
  - File in "Award" section of grant file

## Stage 5: Award Acceptance

- 1. Signed award, special conditions and certifications are mailed to Grant Monitor
- 2. Monitor stamps date received (CJC date stamp in front cubicles)
- 3. Monitor's responsibility to file signed award acceptance in "Award" section of the grant file

## Stage 6: Monitoring of Projects

## Subgrantee Reports & Forms (Originals filed in grant file)

Subgrantee submits all correspondence, requests, fiscal and program reports directly to the monitor. Monitor stamps with date received and does the following:

- 1. Quarterly **fiscal reports** are forwarded to the accountants to enter into Grants Management.
  - Accountant notes date entered into system and forwards to Administrative Specialist to file in grant file
  - Any questions/discrepancies should be brought to the attention of the monitor. Monitor will address issues with subgrantee and follow up with corrections
- 2. Quarterly **program reports** (can be submitted via email, provided signed cover page is faxed to the monitor to attach to printed report): (Form G)
  - Check correct Subgrant #
  - Check correct reporting period
  - Check correct report #
  - Reports should include quarter's activity and year to date (YTD) data
  - Reported information is verified during on-site monitoring visit
  - Monitor is responsible for filing report in "Quarterly" section of grant file
- Request for Funds/Reimbursement (Form H): Upon compliance with Special Conditions, reports and documentation, <u>Monitor must respond to request with 24</u> <u>hours</u> of receiving RFF, OR, notify subgrantee of reason for delay/denial of request.
  - a. Monitor marks date received (1)
  - b. Before approving request:
    - i. Monitor should compare amount requested to amount reported as expended in Grants Management
    - ii. Ensure subgrantee is compliant with approved budget, Special Conditions, and reporting requirements
    - iii. If this is an advance, Monitor must attach "Reimbursement Waiver" form, and any backup documentation (Form H-1)
    - iv. Accountant will get approval signature of Executive Director
  - c. Monitor marks approval (indicated by "OK")
  - d. Request forwarded to accountant (it is recommended you keep copy of approved RFF for your own files)
  - e. Accountant processes RFF within 48 hours of receiving approved RFF. And forwards original to Administrative Assistants for filing.
  - f. ORIGINAL IS FILED IN GRANT FILE

## 4. Subgrant Adjustment Requests (Form I):

- a. Signed adjustments requests can be mailed or faxed to Monitor along with any necessary back up documentation
- b. Budget Adjustments: must have approval prior to expending 10% over approved subcategory amounts
  - i. Any purchase not stated in application must have prior approval of Monitor
- c. Extension Requests must be submitted at least 30 days prior to end date
- d. Changes in Project Staff must include official effective date of personnel change
- e. Once approved, Monitor will do a "Revised Award Statement" (Form J) indicating change. (Detailed below)
- 5. Final Progress Report: (same form as Quarterly)
  - a. Cover page-Report # should indicate "FINAL"
  - b. If report includes the last quarter's activity <u>AND</u> cumulative data, can be accepted as final program
- 6. **Final Fiscal Report** (**Form K**): different from quarterly report (last quarterly fiscal must be submitted)
  - a. Report must be signed by Fiscal Officer
  - b. If applicable, "Property Inventory" sheet must be completed
    - i. Monitor will verify equipment is labeled/tagged with Grant #

## Stage 6: Monitoring of Projects (continued)

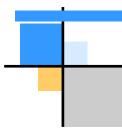
CJC Monitoring Reports & Forms

- 1. Revised Statement of Award (Form J):
  - a. Monitor's Responsibility: review request and any back-up documentation. Form is completed and submitted to the accountant to enter changes into Grants Management.
  - b. Accountant's Responsibility:
    - 1. Enters changes into Grants Management (initials sections where changes were made).
    - 2. Gets Executive Director's signature and forwards form to Administrative Assistant.
  - c. Administrative Assistant's Responsibilities:
    - 1. copies signed revisions.
    - 2. Mails Revised Statement to Project Director, Fiscal Officer, and Grant Monitor.
    - 3. Original filed in grant file

2. Quarterly Monitoring Reports: each subgrant should have a minimum of three Short Forms and one Long Form during the grant period.

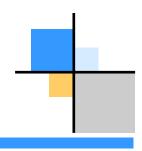
- a. Short Form (Form L): the short form focuses mostly on programmatic information, however fiscal information can be included. This form is also used to document problems. If problems are identified, should include a corrective action plan.
- b. Long Form (Form M): The long form focuses on fiscal and programmatic information. The long form report should include persons interviewed, documents/records inspected, and any positive and negative findings. Should be completed within 5 months of project's start date.
- c. Reports must be written within two weeks of date of visit.
  - 1. Monitor initials & dates report and forwards report to the Planner
  - 2. Planner reads, initials & dates and forwards report to Director of Grants Management
    - Any questions/concerns should be addressed with the monitor
  - 3. DGM reads, initials & dates and forwards report to Executive Director
    - Any questions/concerns should be noted and addressed w/ staff
  - 4. Executive Director reads, initials &dates and returns report to Monitor
  - 5. At this time, Monitor should review and follow-up on any comments/questions.
  - 6. Monitor is responsible for filing reports

- Subgrant Tracking Sheets
   Monitoring Progrss
   Subgrant Inventory



# Appendix J

Letters of Support







Sexual Assault Network of Delaware

P.O. Box 9525 Wilmington, DE 19809 Phone: 302-761-9800 Fax: 302-761-4280 www.contactlifeline.org

March 18, 2014

Maureen Monagle Criminal Justice Council 820 N. French St., 10<sup>th</sup> Fl. Wilmington, Delaware 19801

Dear Ms. Monagle:

I write on behalf of the Sexual Assault Network of Delaware (SAND). SAND was established in 1998 as a voluntary network of law enforcement professionals, Sexual Assault Nurse Examiners, victim advocates and volunteers charged with raising public awareness and ensuring the availability of sufficient services for victims of sexual assault. ContactLifeline administers SAND with funds from OVW's *Grants* to State Sexual Assault and Domestic Violence Coalitions program.

The SAND Coordinator position has been vacant since December 2013, but ContactLifeline is currently engaged in a hiring process to fill the position. In the past, the SAND Coordinator has partnered with the Criminal Justice Council on the STOP VAWA efforts in Delaware, and this will resume when the new Coordinator is hired. The SAND Coordinator has also attended VAWA Implementation Committee meetings, sharing information about projects and initiatives being conducted by SAND. Representation will resume when the SAND Coordinator is hired.

SAND strongly supports FFY2014 STOP VAWA funding for Delaware. Grants from these funds allow agencies to continue to provide critical services to victims of sexual assault, domestic violence, dating violence, and stalking. SAND members will be informed of upcoming planning initiatives and events and many will be interested in attending or sharing the information with their departments and clients.

Respectfully,

Angela D'Munzio Seguin

Angela DiNunzio Seguin SAND Chair



DELAWARE COALITION AGAINST DOMESTIC VIOLENCE

Breaking the cycle of violence.

March 18, 2014

Maureen Monagle VAWA State Administrator Criminal Justice Council Carvel State Office Building Wilmington, Delaware 19801

Dear Ms. Monagle,

On behalf of the Delaware Coalition Against Domestic Violence, I write to affirm the committed participation of DCADV in all planning activities associated with the Violence Against Women Act that are undertaken in the State of Delaware. As the statewide domestic violence coalition, DCADV has a long history of working collaboratively with our state administrator, shelter programs, victims service providers and culturally specific organizations, as well as criminal and civil justice agencies, to assess the needs of victims in Delaware and to develop strategies for addressing those needs identified as priorities by the VAWA Implementation planning process including the needs of underserved populations.

DCADV currently serves on the grant review team of the VAWA Implementation Committee and attends meetings of the VAWA Implementation Committee on a regular basis. In addition, the Coalition staff will fully participate in all planning efforts that are scheduled to take place during the next grant year related to the needs of victims of domestic and sexual violence.

If you have any questions or need more information, I may be reached at 302-658-2958.

Carol A. Post Executive Director

## DOMESTIC VIOLENCE

Hon. Patricia M. Blevins, Chair Dana Harrington Conner, Vice Chair



**COORDINATING COUNCIL** 

Eleanor Torres, Acting Executive Director Eleanor.Torres@state.de.us

March 12, 2014

Hon. Michael A. Barbieri Hon. Joseph R. Biden, III Warden Wendi Caple' Hon. Catherine Cloutier Hon, Robert M. Coupe Ms. Dawn Culp Hon. Carl Danberg Ms. Diane Glenn Dr. Matthew Hoffman **Chief Jeffrey Horvath** Hon. Deborah Hudson Hon. Chandlee Johnson Kuhn Hon. Brendan O'Neill Hon. Vincent J. Poppiti Hon. Jennifer B. Ranji Ms. Margaret Reyes Hon. Lewis D. Schiliro Hon. James T. Vaughn, Jr.

Ms. Maureen Monagle VAWA Planner Criminal Justice Council Carvel State Office Building, 10<sup>th</sup> Floor 820 N. French Street Wilmington, DE 19801

Dear Maureen,

The Domestic Violence Coordinating Council (DVCC) is the State agency created to improve Delaware's response to domestic violence and as such, we support the "STOP" Violence Against Women Implementation Plan developed by the Criminal Justice Council. The Coordinating Council brings together domestic violence service providers and policy level officials to identify system needs and implement improvements through legislation, training and policy development.

As you know, members of the Coordinating Council include law enforcement, advocates, elected officials, judges, cabinet secretaries, service providers, physicians and the Attorney General all working together in an effort to reduce domestic violence.

Domestic violence remains a significant problem in Delaware. During calendar year 2012, there were 27,014 domestic violence incidents reported in Delaware, according to the State Bureau of Identification and of those, 15,103 were criminal incidents. As such there is an ongoing need for funding to support domestic violence services, as well as training for system responders such as law enforcement, prosecutors and judicial officers.

The Domestic Violence Coordinating Council appreciates the opportunity to participate in the development of the Statewide STOP Grant Implementation Plan and identify services that best respond to the emerging needs.

The Coordinating Council looks forward to continued collaboration with our Delaware partners in developing the Statewide STOP Grant Plan.

and Lones

Eleanor B. Torres Executive Director

Domestic Violence Task Force Wilmington, Delaware

Maureen Monagle VAWA Criminal Justice Council Carvel State Building 820 North French Street Wilmington, Delaware 19801 March 12, 2014

### Dear Ms. Monagle,

I am writing on behalf of the Delaware Domestic Violence Task Force to endorse Delaware's application for the FY2014 STOP Violence Against Women Act grant. For more than a decade, VAWA funding has allowed Delaware to acquire a multi-disciplinary coordinated approach to address violence against women. This funding from VAWA will allow victims of domestic violence and sexual assault to receive the services they need. These services that include sexual assault hotlines, domestic violence shelters, and advocacy programs in Family Court have proven to be a vital component in addressing the needs of victims of domestic and sexual violence in the State of Delaware. VAWA funding has also contributed to training law enforcement on victim related issues. These trainings have positively enhanced the interactions between law enforcement and victims, and the responsiveness of law enforcement to the varied and sensitive needs of the victim. VAWA funding has also made other important programs within the State of Delaware possible, such as specialized units in the Department of Justice and Delaware State Police that work on domestic violence cases. Children who have witnessed domestic violence have also been able to receive the much needed services through this funding. VAWA funding has made in possible for Delaware to have programs like these to continue the coordinated approach in serving sexual assault and domestic violence victims.

The Domestic Violence Task Force is a network of people and organizations dedicated to the issue of domestic violence. The task force draws representatives from local advocacy programs, non-profit organizations, and government offices that collaborate together to address this issue. Our history of collaboration with community and state agencies is longstanding, as is our commitment to support the VAWA implementation and planning efforts to address the needs of victims and the community at large.

We support Delaware's application for funding from the Violence Against Women Act STOP Grant Program. If you have any questions or concerns, please contact me at (302) 220-0925.

Lauren gipson

Lauren Gibson Chair, Domestic Violence Task Force



March 12, 2014

Maureen Monagle VAWA State Administrator Criminal Justice Council Carvel State Office Building 820 North French Street Wilmington, DE 19801

Dear Ms Monagle,

On behalf of the Delaware Victims' Rights Task Force, I would like to expresses our support for Delaware's application for FY2014 STOP Violence Against Women Act Grant and commit to participating in planning for use of the funds. These grants provide core services to victims of sexual assault, domestic violence and stalking. Victims are able to access to legal services, referrals, and safety resources that would not be there if not for the financial support of VAWA STOP grants. We know that many victims in the state count of the STOP VAWA Grants and that the funds also provide the police and prosecution training and services in responding to domestic and sexual violence. It is our hope that the support continue.

If you have any questions please feel free to contact me, my number is 576-3622.

Sincerely,

Stephanie Hamilton Chair

Emil:DelVRTF@gmail.com Mail: DVRTF c/o Victim Services 300 N Walnut St Wilmington DE 19801 http://sites.google.com/site/delawarevrtf/

Member Agencies: Child Inc., Contactlifeline, Delaware Coalition Against Domestic Violence, Delaware Center for Justice, Inc., Delaware State Police Victims Center, Department of Correction, Department of Justice, Developmental Disabilities Council, Domestic Violence Coordinating Council, Dover Police Department Victim Services, Newark Police Department Victim Services, New Castle County Police Victim Services, People's Place II, Sexual Offense Support, University of Delaware, SAND, SOAR Inc., U.S. Attorney's Office, Victims' Compensation Assistance Program, Victims' Voices Heard, Wilmington Police Department Victim Services